Land Development Planning Handbook for Municipal Officials, Rhode Island, U.S.A.

Demian A. Sorrentino
University of Rhode Island

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Land Development Planning Handbook for Municipal Officials

Demian A. Sorrentino
Title and Approvals

Land Development Planning Handbook for Municipal Officials
Rhode Island, U.S.A.

BY
DEMIAN A. SORRENTINO

A RESEARCH PROJECT SUBMITTED IN PARTIAL FULFILLMENT OF THE REQUIREMENTS FOR THE DEGREE OF MASTER OF COMMUNITY PLANNING

UNIVERSITY OF RHODE ISLAND
2002

Land Development Planning Handbook for Municipal Officials
Rhode Island, U.S.A.

Research Project of
Demian A. Sorrentino

Approved: ____________________________

Major Professor: ____________________________

Acknowledged: ____________________________

Director: ____________________________
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INTRODUCTION
Poorly planned or implemented land development projects have the potential to create negative impacts that can adversely affect communities. These impacts may be classified on various levels of complexity, but generally may be thought of as “on-site” and “off-site”.

Land development may have on-site impacts that effect only the parcel of land for which the project is proposed. For example, a small development project that meets all environmental standards for development will have an impact on that particular site, but generally not beyond that.

If a land development project does not satisfy minimal environmental standards, it may have a myriad of off-site impacts on neighboring parcels, over a given local area, or even on a regional basis.

No matter the scale of these potentially adverse impacts, it is recognized that they should be minimized through a proper process of review and analysis of the land development plans before the project is approved and construction commences.

The cumulative effects that land developments create play a major role in determining the future character of Rhode Island communities. Consequently, the municipal officials responsible for the review of land development plans are able to ensure that new developments will be assets, rather than burdens to our communities.

In Rhode Island, local officials that serve on municipal boards and commissions are often the only individuals with the power to make certain that these impacts are minimized, and that land development projects are planned to provide the maximum benefit to the community. Potential problems can be avoided, or at least reduced, if the site plan reviewers know what type of detailed technical information should be included in the land development plans, and know how to interpret and process that information correctly. Moreover, the skilled plan reviewer may also see possible changes to the plan that can benefit both the developer and the community.

In Rhode Island, local officials that serve on municipal boards and commissions are often the only individuals with the power to make certain that these impacts are minimized, and that land development projects are planned to provide the maximum benefit to the community. Potential problems can be avoided, or at least reduced, if the site plan reviewers know what type of detailed technical information should be included in the land development plans, and know how to interpret and process that information correctly. Moreover, the skilled plan reviewer may also see possible changes to the plan that can benefit both the developer and the community.

Planning Board members need to know general information about the land development review process in Rhode Island, what the local official’s role in the process is, as well as how to understand the language and different components of resource maps and land development plans. These are all good examples of the skills which are required of municipal officials to properly review land development plans. This handbook deals with each of these skill areas, introducing the reader to the land development plan review process and assisting him or her with successful methods of critique.

This handbook is a reference document formulated to aid in the development plan review process. It specifically focuses on the interaction between the natural and built environment, and has been designed expressly for use by municipal officials in the State of Rhode Island.

PURPOSE
Within the municipal government structure of Rhode Island, the major reviewers of land development plans are Planning Board (or commission) members, volunteers who come from a wide range of professional and educational backgrounds. Although this wide range of backgrounds often produces a varied group of individuals that makes the review process more dynamic, some individuals may lack certain skills that are needed to review land development plans, and perform necessary analyses in the review process.

Community Character
The cumulative effects of land development projects determine and define the future character of Rhode Island Communities.
Section II: The Land Development Plan Review Process in Rhode Island

Public regulation of the use and development of land comes in a variety of forms, which generally focus on five aspects of land use:

1. The type of use proposed
2. The density of use, manifested in concerns over height, width, or bulk of the proposed development
3. The aesthetic impact of the use
4. The effect of the use on the environment, transportation and other infrastructure
5. The performance of a use with respect to the cultural and social values of the community

The right to regulate land use is retained by State governments in the U.S. Constitution, under the common term known as the police power. The police power is defined as “the general governmental power to protect the health, safety, morals, and general welfare of the citizenry”. (Salsich et al, 1998)

Though the police power belongs to the State, the right to regulate land use has been delegated to the 39 cities and towns of Rhode Island through what is called Enabling Legislation. This legislation empowers municipalities to regulate land use locally. Thus, while local ordinances (i.e., the Comprehensive Community Plan, Zoning Ordinance, Subdivision and Land Development Regulations, etc.) provide the requirements and processes involved with local land use decisions in each town, such ordinances must follow State statutes and guidelines that are prepared by Statewide Planning.

The state statutory requirements on how municipalities are to conduct land development plan review are set forth in the Rhode Island General Laws, or RIGL. Title 45 of the RIGL, entitled “Cities & Towns” contains all of the State requirements regarding the power that municipalities have over land use, and the land use decision-making processes.

RIGL Title 45
Consult Title 45 of the State of Rhode Island General Laws for more detailed information regarding the local regulation of land use.

Sections that set forth the requirements for land development and subdivision plan review can be found in chapter 45-23, entitled “subdivision of land” and pertain to three general categories of land development. These three categories are defined here:

1. Administrative Subdivision: The re-subdivision of existing lots, which yields no additional lots for development, and involves no creation or extension of streets. (ex: merging two existing lots into one lot; or moving a lot line to increase or decrease the size of a lot, while maintaining the same number of total lots)
2(a). Minor Land Development Project: A residential development project as described in local regulations, provided that the development does not require waivers or modifications to the regulations. (ex: a residential development that does not require subdivision of land)
2(b). Minor Subdivision: The subdivision of land consisting of five (5) or fewer units or lots, provided that the development does not require waivers or modifications to the regulation. (ex: a residential development that does require the subdivision of land, but is limited to five (5) or fewer lots)
3(a). Major Land Development Project: Any development plan not classified as a minor land development project, including all non-residential project plans. (ex: any commercial, industrial or mixed use development project that does not require subdivision of land)
3(b). Major Subdivision: Any subdivision not classified as an administrative or minor subdivision (ex: a residential development project that requires the creation of more than five (5) units or lots)

As is apparent from these definitions, words lifted directly from the General Laws can be confusing to the layman. It is important to check your local regulations for further descriptions of these categories of land development, and be sure that you fully understand the qualifying factors of each before you begin to review them.

The land development and subdivision plan review process may include a different sequence of steps, dependent on whether the plan proposes an “administrative subdivision”, or “minor” or “major” land development project or subdivision. However, all three types of review follow the same general format. The general process for review is as follows:

Pre-application meetings are the general starting point in the development plan process. Here, applicants may request the assistance of the planning board or technical review committee in reviewing concept plans for a proposed development, and gain insight or advice on the proper way to proceed. Pre-application meetings are held with the intention of sharing information between participants, and provide an opportunity for local officials to have input in the formative stages of the project.

Pre-application Meetings
Pre-application meetings provide a forum for all those involved in a land development project to come together and discuss all intentions and requirements before the process formally begins.

Application for Development is the next stage in the process, and developers must receive a certificate of completeness for all proposed
Section II: The Land Development Plan Review Process in Rhode Island

land development and subdivision projects, whether administrative, minor or major.

Requirements for development plans to be considered complete vary between municipalities, but local regulations, including checklists, are available to aid developers that explain exactly what is required to be included in the application packet. Once the application is deemed complete, a certificate of completeness is filed and certified by the administrative officer.

ADMINISTRATIVE SUBDIVISIONS

Administrative subdivision plan review only consists of one basic stage; application review and the rendering of a decision. However, the length of time required to review and render a decision on an application may vary, dependant on the opinions of the administrative officer, review committee, or planning board.

Once the application is filed, the administrative officer must certify the application packet complete or incomplete within fifteen (15) days of receipt from the applicant.

Within fifteen (15) days of the application being certified complete, the administrative officer or technical review committee will review the plans and approve, deny, or refer it to the planning board with recommendations if it requires additional consideration. The officer or committee will report its actions to the planning board at its next regular meeting, to be entered into the legal record.

If no action is taken by the administrative officer or committee within these fifteen (15) days, the application is placed on the agenda for the next regular planning board meeting.

If the application is referred to the planning board, the board has sixty-five (65) days to review the application while considering the recommendations, and either approve, approve with conditions, or deny the application. Denial of an administrative subdivision application is not appealable, and requires the plan to be submitted as a minor subdivision application. Failure to render a decision within the sixty-five (65) day period guarantees approval for the applicant.

MINOR LAND DEVELOPMENT PROJECTS AND SUBDIVISIONS

Minor land development and subdivision plan review consists of two major stages: preliminary plan and final plan. It also requires a public hearing if streets are to be created or extended.

The administrative officer must certify an application complete or incomplete within twenty-five (25) days of receipt, or fifteen (15) days if no street extension or creation is required. Once the application is certified complete, the administrative officer or technical review committee will review the plans, and comment or make recommendations to the planning board prior to their review.

If no street creation or extension is required, the planning board must approve, approve with conditions, or deny the preliminary plan within sixty-five (65) days of certification of completeness, unless a longer period is agreed to by both the board and the applicant.

If street creation or extension is required, the board must hold a public meeting prior to rendering a decision, and has ninety-five (95) days to make said decision.

The planning board may delegate final plan review and approval to either the administrative officer or the technical review committee. After the administrative officer or technical review committee makes a decision, it is reported at the next scheduled planning board meeting, so that it may be included in the legal record.

MAJOR LAND DEVELOPMENT PROJECTS AND SUBDIVISIONS

Major land development and subdivision plan review consists of three major stages; master plan, preliminary plan, and final plan, and
Section II: The Land Development Plan Review Process in Rhode Island

require both a public informational meeting, and a public hearing. The administrative officer must certify a master plan application complete or incomplete within sixty (60) days of receipt from the applicant. Once the application is certified complete, the project master plan is forwarded to the technical review committee. If established, they can review it and prepare comments and recommendations for the planning board. There must be a public informational meeting before the planning board renders a decision on the master plan, unless master and preliminary plan approvals are being done simultaneously, which case this meeting is optional, based on planning board determination. Notice of this public meeting is required by law. Notice must be given to the applicant and all property owners within the notice area specified in local regulations. This may be extended to forty-five (45) days. From this point, the applicant will return with a preliminary plan, which must be certified complete or incomplete within sixty (60) days. From this point, the planning board will allow comments and recommendations to the planning board. Before the planning board makes a decision on the preliminary plan, a public hearing must be held. Public notice of a hearing must be given fourteen (14) days in advance, in "a newspaper of general circulation in the municipality". Notice must be sent to the applicant and those property owners within the notice area by certified mail, return receipt requested, no less than ten (10) days prior to the hearing.

The notice must include the time and place of the hearing, as well as the address of the subject property. Additional notice is given within watersheds, and to adjacent municipalities if the application is likely to have impacts on a regional level. The applicant is required to cover the costs associated with providing notice.

From the time of certification of completeness of the preliminary plan, the planning board has one hundred and twenty (120) days to render a decision. The time for public hearing is included in this 120 days.

For the final plan, the applicant must submit all items required for final plan, and all material required by the planning board when the application was given preliminary approval. The application must include arrangements for completion of required public improvements. Including construction schedules and/or financial guarantees, proof that property taxes are current, and phased projects require special submittals. Applications for final plan approval must be certified complete or incomplete within twenty-five (25) days of receipt from the applicant. This may be extended to forty-five (45) days by written notice from the administrative officer to the applicant where the final plan contains changes or elements not included in the preliminary plan approval.

The planning board will make comments and recommendations to the planning board. Before the planning board makes a decision on the final plan, a public hearing must be held. Public notice of a hearing must be given fourteen (14) days in advance, in "a newspaper of general circulation in the municipality". Notice must be sent to the applicant and those property owners within the notice area by certified mail, return receipt requested, no less than ten (10) days prior to the hearing.

Within one hundred and twenty (120) days of the time period may be extended with the consent of the applicant.
Section II: The Land Development Plan Review Process in Rhode Island

If the administrative officer decides that an application for final approval does not meet the requirements set by local regulations or by the planning board at preliminary plan approval, the application is forwarded to the planning board for review. The planning board then has forty-five (45) days from the certification of completeness to approve or deny the application.

It should be noted that the processes described herein are not strictly linear as the flowcharts which describe them would lead you to believe. Each municipality has developed its own manner by which denials and approvals with conditions are handled. Municipalities may have a legal process for appeal when plans are denied, or when the applicant believes that the conditions placed on approval are too cumbersome to be realistic. Again, you should check your local regulations to be sure that you understand how your municipality deals with the non-linear aspects of these processes.

REGULATORY CONSISTENCY

As was mentioned earlier in this section, the State of Rhode Island has established, within it's general laws, a process through which local municipalities are to regulate land use. The components of this regulatory framework are several chapters found within Title 45 of the RIGL.

When dealing with the development of land, it is absolutely crucial that the land development project be consistent with the municipality’s three major land use regulations. These regulations are the Comprehensive Community Plan, the Zoning Ordinance and Map, and the Subdivision and Land Development Regulations. The power to create and enforce these documents are delegated from the State of Rhode Island to the 39 cities and Towns through the following Enabling Acts:

RIGL 45-22.2: the “Rhode Island Comprehensive Planning and Land Use Regulation Act”


Proposed developments must be consistent with the Comprehensive Plan, Zoning Ordinance and Subdivision Regulations of the town in which the proposed development is to take place. Inconsistencies require special proceedings to amend the Comprehensive Plan or request relief from the Zoning Ordinance or Subdivision Regulations. This should not be a generally accepted practice, and should only be allowed under very unusual circumstances.

Land Development proposals that stay within the bounds of local regulations should be the norm. These documents were formulated to protect cities and towns from growth that could be damaging to a community’s character and therefore, should be respected and enforced properly.
IMPLICATIONS FOR MUNICIPAL OFFICIALS

The land development plan review process has been designed to provide ample opportunity for intervention by a municipality’s public officials as well as the general public. Local officials have the opportunity to participate during the pre-application phase, during master plan, preliminary plan, and final plan stages of review. Public meetings and hearings are a very important part of this process, as well.

The general public has the opportunity to voice their opinions, present evidence, offer verbal comments or submit written comments on a particular development project at public meetings and hearings. These comments will all be entered into the record for review when it comes time for the local officials to render the decision on the project.

Each level of land development application review requires different maps and plans, dependent on local checklists and planning board requirements. Each municipality has developed detailed checklists, as to what information must be supplied to the reviewing body at a particular stage of review.

Checklists should be used as a guideline, or a “starting point” when analyzing what information is pertinent to a good review of a proposed project. Still, the checklist is used to determine completeness and to measure the time limits placed on the development plan submission and review process.

If the board finds that it is repeatedly asking developers for something that is not required by the checklist, then the checklist requirements should be amended to require this information in the future.

As the review process advances through the various stages of review, the intensity of information on the applicable maps and plans that are presented will increase dramatically. The most basic site information will come from resource maps, maps already created for different purposes, but which include the proposed development site in them (explained in section IV).

As the process moves forward, detailed analysis of the site will occur, creating a new set of maps and plans which explain the suitability of the site and its component parts for the development that is proposed (explained in Section V).

This continued analysis will culminate in a set of detailed land development plans, on which the proposed project is based (explained in Section V).

Understanding and analyzing all of these documents properly will ensure that the review process functions as it is intended to, and that all applicable regulations and municipal ordinances will be upheld to the benefit of all involved.

From the very inception of the planning stages of a land development project, municipal officials should be thinking about the potential impacts of the project on the site itself, and on the community or surrounding municipalities.

There are many ways in which land development projects can impact our communities, both negatively and positively. Reducing the negative impacts and maximizing the positive benefits of the physical development of land should be a product of the cooperative process between the land developer and municipal officials, but this process can only be cooperative if both sides have a solid understanding of the requirements of the process, and the information that is needed to make informed decisions.

In the following section, we will begin to explore some fundamentals of mapping. This will be the first step in beginning to analyze what it is that maps and plans are conveying to you, and what the significance of this information is to the proposed land development project that you are reviewing.
Maps are very important tools in the proper planning and review of land development projects. They show the relative locations of various physical and legal environments that exist on the landscape. Although all of these maps are literally two-dimensional, some are designed to specifically convey data of a three-dimensional nature.

Maps can be produced that show most natural and man-made features that should be considered when reviewing a development proposal. Aerial photographs can also be valuable tools for use in reviewing site development plans.

Maps that have been created previously can be available in hard copy, i.e., paper form, or in digital form to be viewed and manipulated with the use of a personal computer and the proper software.

If maps are not available that show specific features about a site that are deemed to be important, a map can be created using today's technologies. The Rhode Island Geographic Information System (RIGIS) provides environmental and social data in digital form, that can be manipulated through GIS programs on a personal computer. This data may be found at: http://www.edc.uri.edu/rigis/

Several other engineering and drafting software programs can create maps as well, providing a myriad of applications for digital data and mapping.

The boards and commissions responsible for site plan review and advisory opinions should have on hand, a full set of the relevant maps for use during the review of a land development project. If maps are missing that provide information that is crucial to the proper review and analysis of the proposed land development project, the developer should always be requested to provide them.

One good resource that you can utilize for digital environmental mapping of your municipality is the Rhode Island Critical Resources Atlas. This resource provides mapped data for every municipality, as well as the watersheds found in the state, including maps of municipal facilities, forests and wetlands, land use, groundwater resources, soil hydrology, watershed sub-basins, and biodiversity resources. This data can be accessed at: http://www.edc.uri.edu/riatlas/

Section III: Reading and Understanding Maps

MAP BASICS

For planning board members, learning to read and understand numerous types of maps, many of which they may have little or no familiarity with, is an absolutely necessary skill that must be developed in order to properly review land development plans.

In the next pages, the reader will encounter some of the basic functions of reading maps, and begin to understand the different components that maps contain.

Of the basic functions of map reading, this section will explain:

- The orientation of a map;
- Understanding the different types of scale and what they mean;
- How to measure distance on a map including using an engineer's scale;
- A discussion of slope including how it is calculated and some general characteristics of slope;
- An explanation of topography, what it means, and how to read it;
- A brief discussion of error.

With the basic understanding of the topics explained and defined here, one should be able to approach maps with confidence, understand what the map is illustrating, and know how to obtain the proper information from the map for analysis. Of course, this process will take time and practice to master, but the topics explained in the following pages should have you on your way to understanding maps of all types.

Orientation. Understanding the orientation of a map does not require much explanation. Everyone who has used a road map or other simple geographically referenced map has experienced the orientation of the map.

Every map, no matter what the source or purpose it is used for, should contain a north arrow to orient the reader to the context of the map. Particularly in land use maps, it orients the reader to the particular site and its surroundings by making the reader aware of which direction is north.

The reader should be aware that not all maps have a north arrow that points up when the map is held upright. Sometimes the context of the information lends itself to be mapped with an alternate direction pointing up when the map is held upright.

Look to the examples of maps throughout the remainder of this handbook to observe this phenomenon. Some are oriented with north up, and others are not.

Scale. Map scale is the relationship between distance on a map and the corresponding distance on the ground. It is expressed in three different forms: graphic scale, ratio scale, and equivalent scale.
Section III: Reading and Understanding Maps

The ratio scale is expressed as a ratio of the same units, such as 1:24,000, where one inch on the map equals 24,000 inches on the ground. The same ratio holds for different units so 1 foot on the map would equal 24,000 feet on the ground.

**Ratio Scale**

<table>
<thead>
<tr>
<th>Scale</th>
<th>1:24,000</th>
</tr>
</thead>
<tbody>
<tr>
<td>1 UNIT ON MAP</td>
<td>EQUALS 24,000 UNITS ON THE GROUND</td>
</tr>
</tbody>
</table>

Equivalent scale converts distance on the ground to more workable units. For example, the equivalent scale of 1" = 200' means 1" on the map or plan equals 200 feet on the ground.

**Equivalent Scale**

<table>
<thead>
<tr>
<th>Scale</th>
<th>1&quot; = 200'</th>
</tr>
</thead>
<tbody>
<tr>
<td>1 INCH ON MAP</td>
<td>EQUALS 2,000 FEET ON THE GROUND</td>
</tr>
</tbody>
</table>

The graphic scale is a ruler-like bar used to correlate distance on the map to distance on the ground, usually in feet, miles, or kilometers. Graphic scales are the only type of scaled maps that are easily adaptable to reduction or enlarging when photocopying, as it remains accurate when reducing or enlarging maps and drawings.

**Graphic Scale**

<table>
<thead>
<tr>
<th>Scale</th>
<th>Feet</th>
</tr>
</thead>
<tbody>
<tr>
<td>7.5</td>
<td>250</td>
</tr>
<tr>
<td>5</td>
<td>500</td>
</tr>
</tbody>
</table>

Switching from one type of scale to the other can be confusing. The table below presents corresponding ratio and equivalent scales. Site plans are commonly produced at scales ranging from 1" = 100' to 1" = 40' depending on site size and submittal requirements.

<table>
<thead>
<tr>
<th>Ratio Scale</th>
<th>Equivalent Scale</th>
</tr>
</thead>
<tbody>
<tr>
<td>1:24,000</td>
<td>1 inch = 2,000 feet</td>
</tr>
<tr>
<td>1:15,840</td>
<td>1 inch = 1,320 feet</td>
</tr>
<tr>
<td>1:12,000</td>
<td>1 inch = 1,000 feet</td>
</tr>
<tr>
<td>1:5,000</td>
<td>1 inch = 416.7 feet</td>
</tr>
<tr>
<td>1:720</td>
<td>1 inch = 60 feet</td>
</tr>
<tr>
<td>1:480</td>
<td>1 inch = 40 feet</td>
</tr>
</tbody>
</table>

Other terminology involved with scale includes the difference between what are considered “small” and “large” scale maps. Conceptually, the designation of small and large scale maps seems counter-intuitive when first encountered, but with further explanation one can learn to decipher the two from each other.

Small scale maps show a large area of land, but do not show great detail for site specific purposes. Large numbers in the ratio, equivalent, or graphic scale are a determining factor of small scale maps. For example, USGS topographic maps at 1:24,000 scale are able to convey small scale data over a large land area, and are therefore considered to be small scale maps.

Large scale maps convey greater detail, but the area that is shown on the map is generally smaller. The smaller numbers in the ratio, equivalent, or graphic scale are a determining factor of large scale maps. For example, all site-specific maps and plans are considered to be large scale maps.

Perhaps the concept will be easier to grasp with the help of the figures and explanations provided below.
Section III: Reading and Understanding Maps

**Measuring Distance.** Those who work with land development plans typically use an Engineer's Scale as an aid in measuring distances on a plan. This scale looks like a ruler but has inches divided into commonly used multiples of ten (i.e. 1" = 50', 1" = 100') corresponding to different map scales. Distance measurements can be read directly from the scale, skipping the conversion from inches to ground distance.

![Engineer's Scale](Image Source: NH Office of Comprehensive Planning)

An Architect's Scale looks similar, but has divisions based on fractions of an inch (1/4, 1/8, etc.) for use in measuring buildings.

![Architect's Scale](Image Source: NH Office of Comprehensive Planning)

**Using an engineering scale**

The standard 3-sided scale has 6 sides, with a different scale on each side, typically as follows:

<table>
<thead>
<tr>
<th>Scale</th>
<th>Meaning</th>
<th>Adjustment</th>
</tr>
</thead>
<tbody>
<tr>
<td>10</td>
<td>1 inch = 10 feet*</td>
<td>This scale can be used as a 12&quot; ruler</td>
</tr>
<tr>
<td>20</td>
<td>1 inch = 20 feet</td>
<td></td>
</tr>
<tr>
<td>30</td>
<td>1 inch = 30 feet</td>
<td></td>
</tr>
<tr>
<td>40</td>
<td>1 inch = 40 feet</td>
<td></td>
</tr>
<tr>
<td>50</td>
<td>1 inch = 50 feet</td>
<td></td>
</tr>
<tr>
<td>60</td>
<td>1 inch = 60 feet</td>
<td></td>
</tr>
</tbody>
</table>

* This scale can be used as a 12" ruler

Many plans and maps are in scales other than those printed on your engineering scale. For measuring distances on plans at other scales, just adjust your measurements as follows:

<table>
<thead>
<tr>
<th>Scale</th>
<th>Meaning</th>
<th>Adjustment</th>
</tr>
</thead>
<tbody>
<tr>
<td>80</td>
<td>1 inch = 80 feet</td>
<td>Use the 40 scale and multiply by two</td>
</tr>
<tr>
<td>100</td>
<td>1 inch = 100 feet</td>
<td>Use the 10 scale and add a zero</td>
</tr>
<tr>
<td>200</td>
<td>1 inch = 200 feet</td>
<td>Use the 20 scale and add a zero</td>
</tr>
<tr>
<td>2000</td>
<td>1 inch = 2000 feet</td>
<td>Use the 20 scale and add two zeros</td>
</tr>
</tbody>
</table>

**Tech Tip**

For measuring distance on a USGS topographic map with 1:24,000 ratio scale (or 1 inch = 2,000), use the 20 scale on your engineer's scale and add two zeros to the measurement.

**Slope.** In general, slope is an expression of a change in elevation between two points over a given distance. Slope is expressed in two ways: percent slope and degrees. Percentages are the standard units used in planning and slope classification, whereas degrees are commonly used in engineering calculations of slope stability. When in doubt about units, be sure to ask.

To calculate slope, one must know the change in elevation between the two points, as well as the distance between the two. Thereafter, the slope is calculated as the change in elevation divided by the distance between the points, or slope = rise / run. To change this to percent slope, just multiply this by 100, or percent slope = change in elevation/distance x 100

![Slope](Image Source: NH Office of Comprehensive Planning)

The slope of land is a very important consideration when reviewing land development plans. Land may act in very different ways dependant on the slope of the terrain, the texture of the soils, and the vegetative cover that is present on the site.

There are many generally accepted rules about the development potential of land based on slope. These are explained here:

Existing slopes of 0 - 5% require slight changes in topography during site construction, and will result in minimal land disturbance on site. Although a minimal slope is ideal for most types of development, if the slope of the land is zero or 1% water will tend to collect rather than drain from the area, creating many potential problems. So therefore, land should be sloped slightly for good site drainage and suitable stability. A good example of this rule is observed in road construction. As the figure below indicates, roads are constructed to slope 1 to 2% away from the center line so that water will drain to the sides instead of collecting in the travel lanes.

![Roads](Image Source: NH Office of Comprehensive Planning)

Existing slopes of 5 - 8% require moderate topography changes for development, resulting
Section III: Reading and Understanding Maps

in a moderate amount of land disturbance on site. Grass is often planted on these slopes to maintain stability and reduce runoff, however they can be difficult to mow.

Existing slopes of 8 - 15% involve significant changes in topography for development and require a large amount of land disturbance on site. Erosion is a serious problem if vegetation is absent or if erosion control measures are not properly installed and frequently maintained during the construction process.

Slopes greater than 15% involve severe changes in topography for development, and therefore very high levels of land disturbance. High costs and several risk factors are associated with developing land that contains slopes of this magnitude. Some common risk factors are the possibility of extreme erosion, these slopes are unstable and sensitive under the slightest disturbance, they have high construction costs associated with them, and there is a demand for long-term maintenance if they are developed.

Topography. Reading and understanding topography and topographic maps is simple, once the reviewer is familiar with a few common terms and practices. The first of these to understand is what, exactly, you are looking at when you use a topographic map. To understand this you need a basic understanding of what is called “view”.

There are several different “views” which can be used to represent three-dimensional objects or landforms by using only two-dimensions. Topographic maps are such representations of three-dimensional landforms on two-dimensional paper, in what is called the “plan view” which is like looking at the ground from above. The other two views commonly used are “profile” and “cross-section”. The figure below shows the relationship between the three views and the actual landform, which are further explained on the following page.

Topographic maps in the plan view show the third dimension of height (actually distance above sea level), as a series of lines called contour lines. Each contour line represents a series of points on the land that are exactly that many feet above sea level. For example, if a contour line shows a value of 200, then all points found on that line are 200 feet above sea level.

The next thing to understand about contour lines is the change in elevation between lines on a map. This is termed the contour interval. The contour interval is given in the legend of a topographic map, and may vary from map to map.

Maps of different scales may show different contour intervals. Since Rhode Island has a relatively mild topography, the contour interval on USGS topographic maps of Rhode Island will be 10. This means that there is a 10 foot change in elevation between each of the contour lines. Below is a close-up sample of a Rhode Island USGS Topographic map with a contour interval of 10 feet:

It is not uncommon to show site-specific topography with a contour interval of 1 or 2. See the sample of a site-specific topographic map on page 12 of this handbook.

Once the contour interval is known, the reviewer can begin to make observations about the structure and slope of the land by analyzing the distance between the contour lines on the map, in conjunction with the other two measurements discussed above.

An area with a large space between the contour lines at a 10 foot contour interval would mean that the land rises ten feet over a relatively long distance, and therefore has a low % slope. An area with a small space between the contour lines at a 10 foot contour interval would mean that the land rises ten feet over a relatively short distance, and therefore has a high % slope.

When contour lines are directly on top of one another, this represents and extremely steep slope like a cliff.

To measure the slope by using contour lines, you will use the formula given previously in the slope section: slope = rise/run.

First you would observe the change in elevation between the contour lines at the two ends of the slope you are measuring. Next, using the engineer’s scale that corresponds with the scale of the map, measure the distance between the two extreme contour lines. Plug the first measurement in as the rise of the slope, the second measurement as the run, and divide to calculate slope.
Section III: Reading and Understanding Maps

Many other natural features can be observed by using the topography of a land area. You can determine the direction of stormwater flow, the location of intermittent streams, or delineate watersheds and sub-basins.

To better understand what topographic maps are explaining to you, it is important to revisit the idea of “view” that was mentioned briefly earlier in this discussion.

The profile view is a representation of the landform which is being described from the side, as if the landform were cut along a straight line from top to bottom, then flipped vertically. In the figure to the right, this is represented by the line labeled “base line” that bisects the upper plan view into top and bottom.

Elevation above sea level is plotted on the y-axis, with the corresponding distance of the base line is plotted on the x-axis. Points on the base line that intersect contour lines are plotted to the corresponding elevation on the y-axis of the profile view. Continuing this across the length of the base line, and connecting the dots created in the profile view give a representation of what the landform looks like at the location of the base line.

If this is a bit confusing, the figure at the top of the next column should make this explanation more clear.

The “cross-section” view is similar to that of the profile, but shows another dimension of the land form, as if it were cut along a straight line from top to bottom, then flipped horizontally. This line is labeled as “cross section” on the right side of the plan view of the figure in the next column.

Again, elevation above sea level is plotted on the y-axis, and points on the cross section line that intersect contour lines are plotted to the corresponding elevation on the cross-section view. Continuing this across the length of the cross-section line, and connecting the dots created in the cross-section view give a representation of what the landform looks like at the location of the cross-section line.

When you see topographic maps in the plan view, you should be able to visualize what the landform looks like by following a thought process similar to that described here.

When analyzing water flow on a particular site, it is important to note that water flows perpendicular to contour lines downslope, and typically gathers into areas where contour lines take a concave form (where the contour lines look like a series of “v’s”, with the open side of the “v” facing downslope.

It is important that a plan reviewer pay close attention to topography, because topography plays such a large role in many aspects of land development, from the planning stages all the way through construction.

Practice in dealing with topography and topographic maps will sharpen your skills in visualizing landforms and site characteristics over time, skills that are invaluable in analyzing land development plans.

Error should be considered whenever one is trying to analyze data on a larger scale than that for which the data set or map was intended. Small scale data sets and maps lose their accuracy when they are applied to site level analysis. For example, digital data from RIGIS is great for analyzing land use issues on a small scale (remember this means less detail), but when it is applied to large scale analysis such as site-level analysis, it should not be used as a basis for any important decision-making because it will no longer be accurate. For this purpose, site specific data collection and mapping should be done.

Error also occurs in data sets even when they are used at their proper scales, ultimately because they are made by humans, and humans make occasional mistakes and miscalculations.

It is impossible to correct error that is inherent in data sets, but you should always try to minimize the occurrence of error whenever possible, and always use appropriate data sets for your analyses.
Several different types of maps are used in land use planning. The following is a brief description of several of the most common maps a plan reviewer should be familiar with.

**USGS Topographic Maps** are topographic maps produced by the U.S. Geological Survey, showing large areas with regional topographic data. Because of their small scale, these maps are best suited for showing land contours, and determining the direction of slope and surfacewater flow over the land. Many other features are shown on these maps, including roads, wetlands, waterbodies, landmarks, urban areas, extended urban areas, railroad lines, public facilities, and individual buildings as the scale allows (the image on top at the right is not an entire USGS 7.5" quadrangle, but only a portion selected to show detail).

**Site-Specific Topographic maps** are created for the potential project site to show the finite changes in topography over a smaller land area than can be depicted on the USGS topographic maps. Contour intervals on site-specific topographic maps are generally 2 (two) feet, which is necessary when dealing with site-specific data. Land development plans are generally drawn with a site-specific topographic map as its background. The image at the far right is a section of a site-specific topographic map enlarged so that the 2-foot contour interval can be observed.

Topographic maps are often the underlying base maps for land development plans. Whether a small or large scale topographic map is used depends on the size of the site area to be shown.
Section IV. Types of Maps Typically Encountered (Physical)

Soil maps are particularly useful graphic tools that show soil characteristics including suitability for development, permeability, and depth to the seasonally high water table, among others.

Soils are unquestionably a key determinative factor when assessing whether or not a site can support a particular type of land development project. A common issue regarding analysis of soil suitability is for the placement of on-site, or "individual sewage disposal systems" (ISDS) for projects where no public sewers are available. If the soils are too sandy, the effluent will not be properly treated because it will move through the soil profile too quickly. On the other hand, if the soil is impermeable, the effluent will not filter downward, may inundate the system and cause "ponding" on the soil surface which is a hazard to public health. If a system is placed in soils that experience a seasonally high water table (SHWT), or the fixed water table is too close to the leachfield, there is a serious potential for groundwater contamination.

Although technology can help reduce environmental pollutants, it should never be used in place of good sighting and planning of land development projects.

Soil characteristics are also important when considering a site for a development project where on-site sewage disposal is not a large concern. Soil characteristics on a potential development site such as stability, permeability, depth to the SHWT, slope, depth to bedrock, and others can be important to the construction processes for varied reasons.

Standard soil maps are available from the Rhode Island Soil Survey produced by the USGS in 1977. The maps are contained in a book, and show abbreviated soil type names over aerial photographs for all land areas throughout the state. The map also includes tables of characteristics for each soil type presented.

Although this was once the premier source of soils data for the state, digital maps have become the most useful source as of late.

Soil maps are available in digital form from the Rhode Island Geographic Information System. Basic data sets can be manipulated to serve a multitude of purposes, with the user being able to include or exclude characteristics that are or are not important to a particular land development project. To the right is an example of a soil hydrology map created from RIGIS soils data.

Soils should also be analyzed and mapped on a site-specific level to make certain that the mapped data is complete and relevant, and that error is reduced. This is a practical example of the problematic issues of analyzing data on a larger scale than that for which it was intended. Municipal officials responsible for reviewing development plans should always require developers to provide soils maps that show the data that is most pertinent to the project at hand to ensure their usability.
Section IV. Types of Maps Typically Encountered (Physical)

Flood Zone Maps can be a particularly valuable resource in a coastal state like Rhode Island, because many properties throughout our state are located in floodplains, and are prone to inundation by flood waters during an extreme weather event.

Floodplains are those areas adjacent to surface water features that may become inundated by flood waters after a rain event.

The importance of these areas is that they moderate the flow of flood waters by allowing them to cover a larger area and therefore reduce their overall velocity and ability to carry sediment and debris. Floodplains provide an area of replenishment for underlying groundwater supplies and often comprise areas of very fertile soils which are a good resource for agricultural endeavors, as well as being aesthetically pleasing.

The floodplain is comprised of the floodway, which contains the deeper, more swiftly moving water during a flood event, and the flood fringe to the outside, which may only be inundated during the most severe of weather events.

The map shown at the right, titled FIRM or Flood Insurance Rate Map, shows waterways, floodways (areas that flood frequently), and flood fringes, such as the 100 year flood zone (which floods less often).

Flood zone maps have been prepared by the Federal Emergency Management Agency (FEMA) for purpose of rating a property’s likeliness to be inundated by flood water, and gauge the severity of that inundation, thus they are often referred to as “FEMA maps”. These are available at your Town or City’s Municipal offices, or directly through FEMA.

Note the explanations of the different zones that are designated on this map. All A zones are within the 100 year flood plain, and the map shows different characteristics of potential flood hazards dependent on which type of A zone the subject property is in. The base flood line elevation is also given within the A zone, showing the height above sea level (in feet) that floodwaters are likely to reach during a 100 year flood event. Other zones are the B zone, which is between the 100 and 500 year flood zone, C, which is outside of flood zones, D zones are undetermined, and all V zones represent coastal flood areas where wave velocity is a factor, which are very important in coastal communities.

Each municipality may have different requirements for building standards in the different flood zones, so be sure to check with your local regulations when reviewing a land development project which could be in a flood zone.

Unfortunately, development within the floodplain does occur, but with special consideration for these sensitive areas, municipal officials have the power and obligation to reduce the negative impacts of development, and decrease the risks to life and property associated with floods.
Section IV. Types of Maps Typically Encountered (Legal)

The Zoning Map is a necessary component of a municipality's Zoning Ordinance, and visually describes the land use control districts prescribed for a given area. The intent is to establish land use compatibility within each zoning district and among adjacent districts.

A variety of uses may be regulated by a community Zoning Ordinance, including residential, industrial, agricultural, business/commercial, conservation and open space. It also determines densities, lot sizes, setback requirements, building heights, dimensional requirements, among other things.

The particular map to the right is a typical example of a zoning map for a Rhode Island municipality. It graphically depicts the spatial location of existing zoning districts as described in the Zoning Ordinance.

The legend shows the zoning district title that corresponds to the shaded area on the town map. Explanations of what the designations mean and what limitations there are for development in each of those districts can be found in the Zoning Ordinance.

The Zoning Ordinance generally regulates the use of land by establishing areas (or zones) for specified uses, and also establishing dimensional requirements for lots employing those designated uses.

The figures on the following page are examples of typical tables (actually portions thereof) that explain what types of uses are permitted in established zones, and what types of
The Zoning Map (continued)

dimensional requirements are regulated according to use.

The partial table on top to the right explains what types of uses are permitted within each of the established zones. You will note that each zone has different uses that are either permitted, not permitted, or permitted with special restrictions or provisions that must be approved by a municipal review body. This table is often called a “schedule of permitted uses”.

The partial table on the bottom exemplifies the types of dimensional requirements (or minimum standards) that a lot must satisfy to employ a specific use. You will note that each of the zones is broken down into its possible uses, and the dimensional requirements vary according to the use to be employed. This table is often called a “schedule of dimensional requirements”.

Reviewers should be aware of special circumstances where zoning may not be enforced on a particular lot or series of lots. This may be because they do not conform to the dimensional requirements of the zone of employed use, or the use itself does not comply with the established zone. These are called existing lots (or uses) of record, or grandfathered lots (uses). These are not regulated under the Zoning Ordinance because they were in place before the present restrictions were created.

### Table: Zoning Ordinance - Uses

<table>
<thead>
<tr>
<th>Zone &amp; Use</th>
<th>Min. Lot Size</th>
<th>Max. Lot Coverage</th>
<th>Max. Lot Coverage</th>
<th>Front Yard</th>
<th>Side Yard</th>
<th>Rear Yard</th>
<th>Height Main Structure</th>
<th>Height Accessory Structure</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>RESIDENTIAL R4</strong></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>All Uses</td>
<td>4,000 sf</td>
<td></td>
<td></td>
<td>10</td>
<td>10</td>
<td>20</td>
<td>35</td>
<td>15</td>
</tr>
<tr>
<td><strong>RESIDENTIAL R6</strong></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Single Family Dwellings</td>
<td>6,000 sf</td>
<td></td>
<td></td>
<td>10</td>
<td>10</td>
<td>20</td>
<td>35</td>
<td>15</td>
</tr>
<tr>
<td>Multi-Family Dwellings</td>
<td>10,000 sf</td>
<td></td>
<td></td>
<td>10</td>
<td>10</td>
<td>20</td>
<td>35</td>
<td>15</td>
</tr>
<tr>
<td>Multi-Family Dwellings</td>
<td>4,000 sf per dwelling unit</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Community Residence</td>
<td>10,000 sf</td>
<td></td>
<td></td>
<td>10</td>
<td>10</td>
<td>20</td>
<td>35</td>
<td>15</td>
</tr>
<tr>
<td><strong>RESIDENTIAL R10</strong></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>All Uses</td>
<td>10,000 sf</td>
<td></td>
<td></td>
<td>10</td>
<td>10</td>
<td>20</td>
<td>35</td>
<td>15</td>
</tr>
</tbody>
</table>

Note: There are two ways that the designated use of land can be changed via the Zoning Ordinance & Map. It can be changed on the Zoning Map (the location of the zone can be shifted to either include or exclude a parcel), or the Ordinance language can be changed to include or exclude a use from an established zone.
Section IV. Types of Maps Typically Encountered (Legal)

Land Use Maps exist both for the present, and future of each Rhode Island municipality. Current land use maps are available in both hard copy and digital form. Municipal offices should have paper copies of current land use maps, and digital GIS coverages are available from RIGIS, which can be manipulated to show a variety of land use classifications dependent on the intended application.

The Future Land Use Map is a necessary component of the Future Land Use Plan of a municipality’s Comprehensive Community Plan. This map shows how land use patterns will be in the future, if the CCP is implemented faithfully.

Much like the Zoning Map, this map breaks the Town into districts (though not necessarily exactly the same as the Zoning Map), with specified development activities planned to take place in each.

For example, the map to the right designates areas for several different densities of residential development, as well as commercial, light industrial, etc.

It is always important to review land development plans within the context of the Future Land Use Plan and map for your municipality, because it is the legally binding guide for the development of the Town.

The Town or City’s Zoning Ordinance and map must be brought into consistency with the future land use map within 18 months of the adoption of the CCP, according to State law.
Section IV. Types of Maps Typically Encountered (Legal)

**Tax Maps**, also called “assessor’s maps” are used to locate property parcels for taxation purposes, and are kept in the Tax Assessor’s Office and in the town/city municipal offices.

Finding mapped property generally involves first locating an index map, which specifies the location of a property map (also called the plat number). On each plat map, each property is identified with a number identifying the parcel (also known as the lot number). Other information includes:

1. Names and file numbers of existing subdivisions and record of survey maps;
2. Distance along property lines which are not considered legal dimensions, but approximations;
3. Street names and widths, easements, and rights-of-way;
4. Reference numbers to locate existing improvements or construction plans.

The figures to the right are examples of assessor’s maps from a Rhode Island municipality. These figures are of the same plat and lot where the land development plans explained in Section VI are located.

Although assessor’s maps do vary in content between municipalities, the general format is consistent throughout the state.

These maps are becoming increasingly available on municipal websites, or through the city/town’s GIS system.

**Image Source: North Kingstown Town Planner’s Office**

To the left is a “blow-up” of assessor’s plat 9, lot 7. This particular municipality includes the lot number, the acreage of the lot, the current zoning designation, and approximate measurements along the perimeter of the lot.

To the right is an example of an entire assessor’s plat map. This one in particular is plat 9. Note the additional information such as the date it was last updated, the scale and orientation in the bottom right corner of the map.
Section V. Maps of Importance for Site Analysis

As the field of site planning becomes more comprehensive, more and more aspects about the site for which a project is proposed are being included in the initial analysis of a potential project site. It is becoming increasingly more important to plan for the impacts that a land development project will have on the natural environment, as well as the effects the natural environment will have on the development project.

Minimal Site Disturbance
Plan reviewers should strive to enforce planning and construction practices that support the minimal disturbance of the natural and cultural resources found on the site.

Site planning for minimal disturbance should be the norm, and to ensure that the proper site analysis is being done initially, the site plan reviewer should be familiar with the mapping and diagramming techniques that land developers should be using during the planning and design phases of project development.

As the diagram to the far right illustrates, site analysis is the culmination of analyzing the attributes that are present on a sight before any development related disturbance occurs.

These attributes may be of a physical nature, including analysis of topography, hydrology, soils, or climate. They may be of a biological nature, including analysis of vegetation and wildlife, or they may be of a cultural nature, including such attributes as historic structures, utilities, or visual quality.

These attributes should all be mapped and analyzed for their importance to the sight and the surrounding context. Combining all of the attributes that are deemed important or significant with those that cause limitations for development, will produce a map of suitable areas on the site for development to occur. This is called the land development suitability map, and is the “final product” of the site analysis process.

Further detailed information regarding site inventory and analysis, including guidelines for sighting structures on-site with minimal impact is available in the Conservation Development Manual (Flinker, et al.), as well as several publications by Randall Arendt (see sources for full citations).

The following is an example set of these analyses taken from a land development project in nearby Connecticut. These analyses should be done in most land development projects, and it is the reviewers right to request these plans if it will improve the quality of the review.

If the land developer that the reviewers are dealing with on a particular project did not go through the following analyses, the reviewer should be attentive to the design elements of the proposed development, and carefully consider how it will effect any physical, natural or cultural attributes found on the site.

If you are confident that a complete and thorough analysis of the sight has been done and the land developer can produce documentation and maps to prove that this is true, you can then go forward with your review knowing that the design of the development is based on a sound analysis of the attributes found on the sight.

The plans should be a positive representation of the analysis that was done for the site.

The following set of site analysis maps was chosen simply as an example of what types of issues and maps go into the process of site analysis, and what types of maps land development plan reviewers can expect from developers.
Section V. Maps of Importance for Site Analysis

Slope Analysis is done by analyzing the slopes that are present on the selected site, and grouping them into categories that represent different constraints to development.

For example, slopes are classified according to some of the constraint characteristics described previously on pages 9 and 10 of this handbook.

To the right is an example of a slope analysis map, representing four distinct categories of slope percentages. Percent of slope is a common representation of slope in site analysis, because it can be broken down into distinct categories which represent specific limitations to development.

In analyzing this particular map, the reviewer would hope to see the development that is planned for the sight be concentrated in the white and light gray areas of the site, with minimal disturbance to the steeper slopes (the black and dark gray areas) during the development process. Of course, the white and gray areas may have other constraints as you will see in the following pages.

Municipal Officials responsible for development plan review should become accustomed to seeing this type of slope analysis from developers and begin to consider making it a requirement. Slope should be weighed heavily into considerations about where roads and other engineered aspects of a project are to be located, as to respect the minimal disturbance practice discussed earlier in the handbook.
Section V. Maps of Importance for Site Analysis

Soils Analysis is a very important component of site analysis because soils represent so many different potential constraints to development. Soils can be too compact for development or too loosely compacted to support a structure. They can percolate too quickly or too slowly, be too close to the water table, or be too near the underlying bedrock to support development.

This particular soils analysis map groups soils with like characteristics into categories by a predetermined set of physical traits, including geological composition and structural features.

There are six categories represented on this map, each representing specific constraints to development. Although these specific constraints are not listed here, they can be researched easily through the Rhode Island Soil Survey or other soils science reference books. For example, densely compacted soils will create problems for drainage, and exposed bedrock creates problems for building foundations and footings for proposed structures.

Although this map is grouped by certain physical attributes of soil types, soils analysis can group categories based on a variety of features. Included in theses are depth to the seasonal high water table (also called the soil hydrologic group), permeability and infiltration rates (important in sighting individual sewage disposal systems), or it could directly categorize constraints to development in groups such as low, moderate, considerable, and high.
Elevation and Drainage Analysis represents how water will move through the site during a weather event. This type of analysis is primarily used for determining the direction of the overland flow of water during a weather event, and figuring how to properly manage stormwater while having a minimal impact on the existing hydrology of the site.

The main components of this map were briefly explained in Section III of this handbook, but this map illustrates how these site features relate to each other and to the water that moves through the site.

The categories found in the legend represent areas of land that are within the stated elevation category. Naturally, water will flow downhill (from the higher elevations to the lower) through the site, or from the dark areas to the lighter areas. Notice in the figure that water sheds from some areas and accumulates in others.

In general, water flows perpendicular to the contour lines on a topographic map, feeding smaller streams and other surface water bodies.

Water flow is a crucial issue to consider in land development planning, as small changes to the natural movement of water on your site can have serious impacts on neighboring properties, or even on a regional basis. Managing water flow properly is important during construction to minimize sediment runoff and loading to surface waters, and in the future to ensure that the hydrologic cycle of the site and region is not impeded by the new development.
Section V. Maps of Importance for Site Analysis

*Existing Vegetative Cover Analysis* is important when dealing with areas of the landscape that are environmentally sensitive and require minimal site disturbance, or where stands of existing trees are naturally or culturally significant.

To the right is an example of an existing vegetation survey. Note that the individual species of trees that are found are differentiated from one another based on the ecotypes in which they are found. Species differ whether the area is wetland, a riparian zone, or upland. The open areas that are present on site are mapped as well.

This particular map does not identify "specimen trees", as another that may be encountered from another project would. There are many different ways to illustrate existing vegetation on a map, this example represents some important features but not others.

Although the analysis in the figure to the right is limited only to the potential development site, it is important for the plan reviewer to consider vegetative cover off-site, as well.

The reviewer should examine issues of connectivity between vegetated areas on and off-site as a means of protecting the biodiversity of the region. Also, maintaining vegetative buffers around riparian zones and wetlands protect these important environmental features from sedimentation caused by overland water flow.
Section V. Maps of Importance for Site Analysis

Climatological Analysis is important to consider when designing and orientating a land development project on a selected site. Depending on the context in which the project is to be constructed, maximizing or minimizing a building’s exposure to prevailing winds and sunlight can greatly reduce the need for the expensive heating and cooling of the structures thereafter.

In Rhode Island, it would be sensible to maximize wind exposure in the summer months to naturally cool the structure, whereas during the winter months it would be most beneficial to reduce a structure’s exposure to the chilling northeasterly winds.

Seasonal wind and sun exposure analysis can not only be used to guide the orientation of individual structures throughout a project, but also effect which types of landscaping and other physical aspects should be incorporated at integral locations throughout the project site.

The gradient and aspect of slopes are also important when analyzing the climatological features of a site. Here in the Northern Hemisphere, South facing slopes receive more direct sunlight than north facing slopes in all seasons, keeping them warmer throughout the year.

In the example to the right, prevailing winds, sun exposure and slope analysis are combined in a map representing the overall climate of the site.
Visual Impact Analysis is another important aspect of planning land development projects. The visual quality of the site itself, and the visible off-site features can be important to the success of a development project (LaGro, 2001). View corridors and the visual quality of natural and cultural features should be considered both from the site to the existing surroundings, as well as from off-site locations to the project site.

Natural and Cultural features can have both positive and negative effects on aesthetic interpretation: features such as water bodies, rock outcrops, stonewalls, and historic buildings add to the aesthetic quality of a project site, while others such as power lines, roadways and railways are considered negatively.

Highpoints in elevation on sites where the topography is variable create particularly important aesthetically sensitive areas because the opportunity for views is greatest here. Topography is a very important physical characteristic when considering viewsheds, because hills and valleys can create aesthetic opportunities, but development in the wrong locations can detract significantly from the overall aesthetic quality of a site.

Access to the site is also depicted in the figure to the right, so the reader can understand how the specific aesthetic components of the site will relate to the overall flow of human activity.
Section V. Maps of Importance for Site Analysis

Assessing Potential for Development is the final step in site analysis. Development potential can be broken down into many categories including the ones that were used in the example to the right. The example to the right has four categories ranging from very good to poor.

These categories are created by compounding the characteristics of the site that have been analyzed throughout this section, and either including or excluding areas for development based on those characteristics. For example, the large white area depicted on this map has a low percent slope, favorable soils, no particular aesthetic value, etc. Therefore it is deemed a very good area for potential development.

Working with all of the resources described thus far in this handbook, the developer and the land development plan reviewer can all make informed decisions regarding the suitability of the potential project for the site that has been selected.

In addition to site suitability, the sighting of individual structures and roadways should be based on this analysis.

It is intuitive that the majority of disturbance that will take place during this development will occur in the areas marked as very good or good on the site development potential map, leaving those areas designated as fair or poor in their natural state, or as close to their natural state as is possible under the current set of conditions.
Section VI. Reading Land Development Plans

Now that we have a good understanding of what resources should go into the formulation and design of good land development plans, we will explore an actual set of plans and their components in detail, discussing what to look for during the review process.

In this section, you will be introduced to the different components of land development plans, familiarized with common language and symbols, as well as prompted to think about certain issues and concepts related to the associated drawing.

Generally, a legend is given which encompasses the meanings of the symbology that is used throughout a set of plans. This helps to orient the new reader to the symbols typically used by the engineer who has produced the development plans and also lets the experienced reader know what features to expect to find on the plans.

The two sample legends to the right are representative of those that would be found within a set of land development plans. The symbols used vary greatly with the type of project that is proposed for the site.

Plans for developments where existing development is already present will include such features as existing structures, rights-of-way, utilities, etc., in addition to symbology for the new development. Proposed development plans for relatively undeveloped land (such as the following example) contain a somewhat different set of symbols related to new development.

All of the skills you have already been introduced to thus far in this manual will become useful in analyzing the land development plans included in this section.

The following set of site plans has been chosen simply as a typical complete set of plans that might be encountered by Rhode Island municipal officials in the land development plan review process.

The plans are for a relatively small subdivision, consisting of only 18 lots, located in at the intersection of Slocum and Shermantown Roads in North Kingstown (see locus map to left). This particular site contains many constraints to development, such as wetlands, stone walls, historic foundations and cemeteries, among others.

This set of plans is a preliminary submittal for a major subdivision, so recall the process from pages 3, 4 and 5 of this handbook when thinking about what type of review should be taking place here.

This section is generally set up as follows:

The full page of the plan is shown and you are prompted to recognize specified terms and symbols relating to that particular page. Next, certain features and sections of the page have been expanded to show greater detail and enhance readability. Finally, the entire page is shown again, and you are prompted to consider several important questions relating to the current page.
Section VI. Reading Land Development Plans

Existing Conditions Plan

Recognize these terms and symbols:

- Soils Symbols & Delineation
- Site Boundary
- 2-foot contour interval topographic lines
- Stonewalls
- Historic Foundations
- Flagged Wetland Edge
- Approximate Edge of Floodplain
- Test Boring Markers
- Cemeteries
- Development Limitations District
- Calculations
- Soils Information
- General Notes

General Notes

1. Preliminary Submission

EXISTING CONDITIONS PLAN

Sherman Woods

Preliminary Submission

Section VI. Reading Land Development Plans

**Existing Conditions Plan (continued)**

Particular aspects of the Existing Conditions Plan have been "blown up" here for easier readability.

Flagged Wetland Edge

Approximate Edge of Floodplain

2-foot contour interval topographic lines

Soils Information & Development Limitations District Calculations

General Notes

Test Boring Markers

Stonewalls

Cemetery

Site Boundary

---

**General Notes**

1. SITE IS LOCATED ON ASSESSOR'S PLAT 9 LOT 7. THE OWNER OF THE SITE IS EVERGREEN LAND, LLC. THE APPLICANT IS THOMAS J. REICHERT.


3. TEST HOLES AND WATER TABLE READINGS LABELED 2000 AND POND PERFORMED BY DESPER ENGINEERING ASSOCIATES, INC. ALL DEPTHS SHOWN ARE THE APPROVED DEPTHS AS PER REFILE. REFERENCE APPLICATION NO. SDW # 0003-0004

4. TESTHOLES AND WATER TABLE READINGS LABELED 96, 97, 98 PERFORMED BY OTHERS. ALL DEPTHS SHOWN ARE THE APPROVED DEPTHS AS PER REFILE. REFERENCE APPLICATION NUMBERS SDW 9623-0002, SDW 9723-0017, AND SDW 9823-0008. 3. SOIL MAPPING OBTAINED FROM "SOIL SURVEY OF RHODE ISLAND," PERFORMED BY U.S. DEPARTMENT OF AGRICULTURE, SOIL CONSERVATION SERVICE, AND ON-SITE SOIL MAPPING PREPARED BY SOIL SCIENTISTS OF NATURAL RESOURCE SERVICES, INC.

5. TOPOGRAPHY OBTAINED FROM FOSTER SURVEY COMPANY, 8 NORTH ROAD, FOSTER, RI 02888. VERTICAL DATUM IS MEAN SEA LEVEL, NVD 29.

6. THERE IS A 100 YEAR FLOOD PLAIN LOCATED ON SITE. REFERENCE FEMA FLOOD INSURANCE RATE MAP 445404-00119, DATED FEBRUARY 16, 1983.

7. PRELIMINARY PROPERTY LINE OBTAINED FROM PLANS OF RECORD AND IS TO BE CONSIDERED APPROXIMATE AT THIS TIME.

8. THE SITE IS LOCATED WITHIN THE FOLLOWING: FEMA FLOOD PLAIN AREA, AND SHERRYMAN TOWN ROAD AND GLOOM ROAD ARE CONSIDERED CANDIDATE SCENIC CORRIDORS. THE SITE IS NOT LOCATED WITHIN A NATURAL HERITAGE AREA, GROUNDWATER RESERVOIRS, WELLHEAD PROTECTION AREAS, GROUNDWATER RECHARGE AREAS, OR CIRALC NARROW RIVER SPECIAL AREA MANAGEMENT PLAN.
Section VI. Reading Land Development Plans

Existing Conditions Plan (continued)

Consider these questions:

Are all on-site natural features represented in the appropriate detail?
Are all on-site cultural features represented in the appropriate detail?
How will water flow on this site?
How does the site relate to adjacent properties?
Where is the best place on-site for access (entrance & exit)?
Where is the best place for sighting structures and roadways?
Where are the wetlands on site?
What is the difference between the demarcated wetland and floodplain boundary?
Where is the 50' buffer around the wetlands?
Section VI. Reading Land Development Plans

Overall/Open Space Plan

Recognize these terms and symbols:

- All those from Existing Conditions, plus:
  - Individual Lot Lines
  - Building Footprints
  - Stormwater Management Area
  - Open Space Allocation
  - Limit of Work and Staked Haybales
  - Driveway
  - Roadway

General Notes

Access
- Density Calculations for Cluster, Open Space Calculations, Open Space Use

Dimensional Regulations

Development Data

Image Source: DiPirro Engineering Associates, Inc.
Section VI. Reading Land Development Plans

Overall/Open Space Plan (continued)

Particular aspects of the Overall/Open Space Plan have been "blown up" here for easier readability.

Density Calculations for Cluster, Open Space Calculations, Open Space Use

Dimensional Regulations

Development Data

General Notes

Building Footprints

Roadway

Proposed & Alternative ISDS Locations

Driveway

Stormwater Management Area

Proposed Tree Line

Limit of Work and Staked Haybales

General Construction Notes

1. The contractor is to notify the chief engineer prior to the start of construction.
2. The contractor is to submit a construction traffic safety plan to the Director of Public Safety prior to the start of construction. Approval of such plan is required.
3. No stockpiling of material is to be allowed within a public right-of-way. No open pit is to be left undisturbed.
4. All lots in designated areas to be stockpiled for future use, cut & fill calculations for site have been balanced and are to be verified by the contractor.
5. Contractor to obtain all federal, state, and municipal approvals prior to the start of construction.
6. The contractor is to notify the Director of Public Works, the Town Engineer, and the Planning Commission.
7. All work performed herein shall be governed by the Rhode Island Standard Specification for Road and Bridge Construction and the Standard Specifications for Road and Bridge Construction.
8. The contractor is to familiarize themselves with the Rhode Island Standard Specifications and the Town of North Kingston Standard Specifications and details.

RIDEM Site Suitability Notes

1. There are no known existing or proposed private wells within 200 ft. of the proposed development except where shown.
2. There are no known existing or proposed septic within 200 ft. of the proposed development except where shown.
3. There are no known public wells within 500 ft. of the proposed development.
4. There is no known existing or proposed well within 200 ft. of a proposed road except where shown.
Section VI. Reading Land Development Plans

Overall/Open Space Plan (continued)

Consider these questions:

What sight analysis was done to achieve this design?
Is this development consistent with the comprehensive plan?
Consistent with subdivision regulations?
Consistent with the zoning ordinance (minimum lot sizes & setbacks, etc.)?
Does the access point(s) make sense?
How is the open space configured, does it make sense?
How are the houses orientated, does this make sense? Is this based on wind/sun exposure analysis?
Is the ISDS sighted properly? What kinds of analysis is this based on?
Is the length of paved surface minimized (imperviousness minimized)?
How will this design effect water flow on site?
Where will the stormwater go, does this make sense?
Does the limit of work respect the natural features of the sight?
Does lot size accurately reflect buildable land?
Does development minimize impact to cultural resources?
Is Open Space managed correctly?
Section VI. Reading Land Development Plans

**Landscape Plan “South”**

Recognize these terms and symbols:

- All those from the Overall/Open Space Plan, plus:
  - Match Line
  - Shrubs
  - Stonewall Breaks
  - Proposed Tree Line
  - Coniferous Trees
  - Proposed Limit of Work
  - Deciduous Trees
  - Work Descriptions

**Detail**

Detention pond elevations, Notes and descriptions/explanations (on next page)

Image Source: DiPrete Engineering Associates, Inc.
Section VI. Reading Land Development Plans

Landscape Plan South (continued)

Particular aspects of the Landscape Plan have been "blown up" here for easier readability.

- Stonewall Breaks
- Existing Tree to be Saved
- Proposed Tree Line
- Coniferous Trees
- Deciduous Trees
- Work Descriptions
- Detail

Image Source: DiPrete Engineering Associates, Inc.
Section VI. Reading Land Development Plans

Consider these questions
*For All Landscape Plans Pp. 33-36*

Is the natural vegetation left undisturbed wherever possible?
Does this plan support the minimal disturbance principle?
Is the landscaping properly used to buffer aesthetically?
Is the landscaping properly used to buffer wind and sun exposure?
Will there be proper buffering of stormwater management areas?
What species are used?
Are the species correct for the application?
Are they consistent with URI's list of sustainable and non-invasive species?
Section VI. Reading Land Development Plans

Landscape Plan “North” (continued)

Particular aspects of the Landscape Plan have been "blown up" here for easier readability.

Cul-de-sac Notes

1. After the road has been staked out, this area is to be evaluated to determine which trees are to remain.
2. All dead, disease, & undesirable trees are to be removed. The understory is to be mowed with a brush cutter.
3. The road shoulders are to be loamed & seeded in accordance with the road shoulder restoration notes.
4. If no existing trees are determined to remain, the cul-de-sac shall be loamed & seeded, and the pin oaks shall be planted 20’ O.C. in groups of 3 as shown in the "CUL-DE-SAC PLANTING DETAIL."

Cul-de-sac Detail

Detention Pond Elevations

Notes and Descriptions
Section VI. Reading Land Development Plans

Landscape Details

Recognize these terms and symbols

Landscape Construction Notes
The Plant Schedule
Stonewall Restoration Treatment Details for driveways & roadways and associated notes
Tree Planting Details and Associated Notes
Shrub Planting Details and Associated Notes
Roadside Planting Details and Associated Notes

Consider these questions

Are the construction notes consistent with the town's regulations and requirements?
Do the construction notes meet all expectations and respect minimal disturbance practices?
Does the maintenance and warranty plan meet expectations?
Does the plant schedule respect sustainable and non-invasive species?
Are the trees to be planted big enough to survive?
Section VI. Reading Land Development Plans

Landscape Details (continued)

Particular aspects of the Landscape Details have been "blown up" here for easier readability.

Road Shoulder Restoration & Detention Basin Landscape Maintenance

The Plant Schedule
Planting/Maintenance & Warranty

Existing Tree Maintenance & Protection/Stone Wall Protection

Landscape Construction Notes

Road Shoulder Restoration

All areas which are labeled as "garden" that have been disturbed by road construction are to be restored as described below:

1. After road construction is completed, all areas are to be brought to finished grade with a minimum of topsoil and graded and seeded in conformity with the proposed grades on the grading plans.

2. The topsoil is to be a good-quality loam, free of weeds, sticks and stones over 3/4" in size.

3. Prior to seeding, fertilize with 10-10-10 or equivalent analysis. At least 40% of the fertilizer material shall be in a slow-release form. Incorporate the fertilizer into the top 2" - 4" of the planting soil. Apply at a rate of 6 lbs per 100 sq. ft. feet.

4. Land is to be applied to the seed bed at a rate of 1 ton per acre and uniformly incorporated into the top 4" of topsoil.

5. After the seed bed is prepared, seed is to be broadcast evenly over the surface and worked into the top 1" of soil. Seed shall be rotted in M. 19.93 or equal and shall be applied at a rate of 3.5 lbs per 1000 square feet.

6. Recommended planting dates are March 15 to June 15 and September 15 to November 15.

7. Rather than seeding, as described above, the contractor may hydroseed using an equipment seed mix. Hydroseeding is to be done in conformity with normal horticultural practice for hydroseeding.

Detention Basin Landscape Maintenance

The detention pond shall be graded & seeded as specified. See sheet 11 for maintenance requirements.

Existing Tree Maintenance & Protection

1. After the roads have been straked out by the owner and/or his representative, the road contractor and determine which trees are to be removed and which trees are to have tree protection.

2. Trees are to be evaluated for structural, integrity, dead, diseased, or broken limbs, and are to be removed using accepted arboricultural practices. Hazardous trees or limbs are to be removed.

3. All trees which are designated to remain shall be prominently flagged with orange, surveyors ribbon and labeled with a weather-proof marker "to remain."

4. Debris in and around the existing vegetation is to be collected and removed and disposed of properly.

5. A wooden or plastic "snow fence" at least 3' in height is to be installed as close to the drip line of the trees as practical. No materials or vehicles shall be stored within the fenced area. No grading, filling, excavating or utility trenches are allowed within the fenced protection area. After all construction and landscaping is completed, the snow fence is to be removed.

6. Wood chip mulch shall be applied 4" deep over the root zone of the preserved trees, including any area of the root zone which extends outside of the fence to prevent soil compaction.

Stone Wall Protection

No alterations to the existing stone walls are permitted except where specifically indicated on the plans.

PLANTING

1. Provide size, genus, species, and variety of plants indicated in the plant schedule, complying with applicable requirements of "ANS Z60.1 American Standard for Nursery Stock."

2. Provide plants in the size and number indicated on the plant schedule.

3. Deliver freshly dug plants, balled and burlapped, which are healthy, vigorous and free of insects and disease.

4. Plants are to be installed as specified in the planting details with adequate water provided during planting to allow compaction of the planting soil, to prevent any air pockets or settlement after planting.

5. Recommended planting dates are March 15 to June 15 and September 15 to November 15.

MAINTENANCE AND WARRANTY

1. The contractor shall warranty all plants for a period of one year after the date of substantial completion against defects including death and unsatisfactory growth.

2. After planting, adequate water shall be provided to ensure healthy and vigorous growth.

3. Any plant which is not healthy and growing vigorously after one year shall be replaced by the contractor in conformity with the planting specifications.

4. If necessary, the contractor shall overseed any areas which are not substantially covered by adequate grass growth for one year after the initial seed application.

5. If necessary, the size and species of plants may be adjusted by the landscape architect based on availability.

Image Source: DiPrete Engineering Associates, Inc.
Section VI. Reading Land Development Plans

Grading Plan

Recognize these terms and symbols

Existing Topographic Contours

Proposed Home Elevations: "T.F." and "slab" elevations

Proposed New Grade Elevations

Individual Sewage Disposal System (ISDS): "inv." and "bot" elevations

Alternate ISDS Location

Garage Floor Elevation: "G.F."

Proposed Well Location

Location of Stockpiles

Outlet Structure Details (engineer)

Detention Pond Details and Cross-Section

Rip-rap apron details, Water quality outlet details, Private drywell detail, and Fire protection cistern locations (on following pages)
Section VI. Reading Land Development Plans

Grading Plan (continued)

Recognize these terms and symbols (cont'd)

Fire Protection Cistern Location

Consider these questions

Are the proposed grade changes necessary?
Do they support the minimal disturbance practices?
Do the proposed locations of wells, ISDS and drywells make sense?
How will the grade changes affect water flow on-site?
How will the grade changes affect water flow off-site?
Will the stormwater management System use gravity or require pumping?
Is individual house runoff managed in any way?
Section VI. Reading Land Development Plans

Grading Plan (continued)

Some aspects of the Grading Plan have been "blown up" here for easier readability.

Water Quality Outlet Detail

Private Drywell Detail

Rip-Rap Apron Detail

Detention Pond Cross-Section

Image Source: DiPrete Engineering Associates, Inc.
Section VI. Reading Land Development Plans

Grading Plan (continued)

The grading plan is such an important piece of the overall land development that it requires a bit of extra attention.

The figure below is a "blown-up" section of the grading plan on the previous page, for the purpose of observing and explaining the detailed information contained therein.

The largest function of the grading plan is to observe the changes in topography that are proposed in a land development project and how the existing and proposed topography relate to the proposed structures and infrastructure systems such as stormwater management, wastewater management, and water supply systems.

As the sample grading legend to the right shows, and is exemplified in the figure to the left, existing contours are shown as dashed lines (as we discussed in the understanding topography section), and changes to the existing contours are shown as solid, darker, heavier lines on the plan.

Notice that the proposed contours (the darker lines) originate and terminate on the existing contour lines and show the corresponding elevation on them, as do the existing contours. This represents the changes, and the shape of said changes that are proposed to the existing topography of the site.

Typically, grade alterations are made to accommodate roads and individual driveways, such that the proposed grading lines are perpendicular to the proposed right of way. This can be observed in the figure to the left, as well as throughout the grading plans on pages 39 and 40.

Grade alterations are also made to ensure proper overland water flow away from structures such as houses. This requires grade changes that roughly mimic the shape of the footprint of the proposed structure, moving from higher elevations at the footprint to lower elevations as they move away. These proposed grade changes can also be observed in the figure to the left.

The figure to the right is a sample of the different symbols and abbreviations may be found on Grading Plans, although all are not necessarily found on those included here.

For a complete and comprehensive explanation of the different aspects of grading and formulating Grading Plans, consult the Land Development Handbook by Dewberry and Davis, which is fully referenced at the conclusion of this handbook.

Image Source: DiPrete Engineering Associates, Inc.

Image Source: Strom, 1998
Section VI. Reading Land Development Plans

Plan and Profile

Much of the content of this particular plan should be reviewed by the town engineer for particular specification compliance with town regulations and standards. Still, there are issues with which a board or commission member should be concerned.

Recognize these terms and symbols

The overall shape and flow of the street system (Plan view)

Location of lot frontages

Profile view of proposed changes to grade where the road will be located

Consider these questions

Did the engineer make a thorough review of all measurements and town requirements?

What comments did the engineer have?

Does the road system make sense with respect to minimal disturbance practices?

Do the grade changes respect minimal disturbance of the natural grade?

*though it is a difficult skill to develop, a trained reader of these plans can imagine how the altered topography will look*
Section VI. Reading Land Development Plans

**Engineering Detail Sheet**

This is another plan that will generally be reviewed by the town engineer for compliance with town regulations and standards. Although many of the figures in this plan are of a strictly technical nature dealing with prefabricated parts for the drainage and roadway systems, there are many important issues that deal with planning present here.

**Recognize these terms and symbols**

- Erosion controls
- Road and sidewalk construction profile
- Notes: sequence & staging of land disturbing activities
- Non-structural measures
- Establishment of vegetative cover
- Structural measures
- Maintenance short-term/long-term

**Consider these questions**

- Are erosion controls adequate and do they meet expectations?
- Is the roadway reduced from the standard to minimize imperviousness?
- Do all notes and schedules meet town requirements and expectations?
Section VI. Reading Land Development Plans

Engineering Detail Sheet (continued)

Particular aspects of the Grading Plan have been "blown up" here for easier readability, including Notes for:

Establishment of Vegetative Cover

Non-Structural Measures

Sequence and Staging of Land Disturbing Activities

SEQUENCE AND STAGING OF LAND DISTURBING ACTIVITIES

1. Survey and stake centerline of the proposed road, drainages, and limit of segmentation barriers.
2. Place segmentation barriers out of the way, as shown on the plans and staked out in the field. In no case is it the intent of the contractor to extend beyond the segmentation barriers.
3. Begin road and road work (including erosion control and grading) till, topsoil to be stripped and stockpiled in approved areas. The stockpiles are to be protected by erosion control, stormwater outfalls, and drainage pipes. Stockpiles to be considered temporary cover, similar in function from those areas.
4. Install utilities and drainage including drainage pipe, immediately place the rip rap at the designated points and seed the basins and disturbed areas.
5. Begin road construction.
7. Begin landscaping while houses are under construction.
8. Finish houses and road construction.
10. Repair drainage outlets and pipes as required. The tree, shrub, fence, braided, etc. shall be planted from the bottom of the bank before application of topsoil.
11. Provide all temporary soil erosion and sediment control measures following vegetative establishment of all disturbed areas.

ESTABLISHMENT OF VEGETATIVE COVER

1. Slopes shall not be left unseeded or exposed for excessive periods of time such as the inactive winter season.
2. All disturbed slopes which may be created or currently exposed shall be seeded or protected.
3. The topsoil shall have a sand or clay texture relatively free of heavy material, stones, roots, limbs of trees, tree limbs, seeds, or construction debris and shall conform to Rhode Island's standard specifications, also.

The general design mix for revegetating areas shall be comprised of the following:

- Type:
  - Kentucky Blue Grass
  - Colonial Rye Grass
  - Zoysia Swards

- Establishment of Vegetative Cover

- 24 hours, before grading and planting, with appropriate rainfall for each variety.

4. Temporary treatments shall consist of hay, straw or other mulch or protective covers such as a wire fabric lining, side slopes of plant, or tree, brush, or other material. Bales of straw shall be incorporated into the work as warranted and/or as ordered by the engineer.

5. Hayfield or Silage shall be used to control erosion and to seed for later use. Seed or mulch for seedings shall be subject to approval by the project engineer. A seed deposit shall be made for all seedings.

6. Hayfields or Silage shall be installed downstream of the limits of any proposed construction as shown on the site plans and prior to the commencement of the proposed alteration.

7. Hayfields or Silage shall be maintained by the contractor. Inspection shall be made at each storm event and order or replacement. Contractor shall ensure a maintained segment if half of the original height of the rails becomes filled with sediment.

8. Hayfields or Silage shall be checked weekly by the contractor for unforeseen or determination.

9. The construction superintendent shall have overall responsibility for plan implementation and for seeing that the appropriate workers are aware of the provisions of the plan. The contractor must physically and/or reserve any areas that do not develop within the period of one year and shall do so at no additional expense.

10. All areas disturbed by road construction shall be stabilized with permanent seed immediately following finish grading. Permanentity seed areas shall be protected during establishment with mulch. All seeded areas shall be checked regularly to see that a good stand is maintained. Areas shall be fertilized and increased as necessary.


13. Temporary hay mulch to be tacked in place with heavy mesh netting.

14. Maximum graded slope upon submission to be 3:1.
Section VI. Reading Land Development Plans

Structural Measures

1. A pond detention system is used to control runoff. Discharge outlets are protected with rip-rap aprons and/or level spreaders.

2. A permanent vegetative cover shall be established in the basin immediately after grading. The seeding extent to at least the design top width and include any other areas disturbed by construction activities. The contractor shall be confined to within the limit of work as shown on the plans.

3. Moderate vegetation shall be maintained by applying lime and fertilizer. Bare or exposed areas shall be immediately prepared and seeded by the contractor.

4. The contractor is responsible for maintaining and inspection of the basin during up to a year after completion of construction. The maintenance department (M.D.) is responsible thereafter. Any undeveloped vegetation cover in the basin within a year of the project completion shall be the responsibility of the contractor. The contractor shall reseed any unstabilized areas after a full growing season at no additional expense to the owner.

5. The grass in the basin shall be allowed to grow between 6 to 12 in.

6. The permanent detention basin shall be installed. Covers with top soil at the end of construction.

7. The detention pond shall be built to control runoff for 2 through 100 year storm frequencies.

8. Side slopes of the basin shall be seeded. The side slopes shall be 3:1 maximum.

9. All excavations of the basin shall be thoroughly compacted upon placement in strict conformance with R.J. Standard Specification section 202.

10. The contractor shall be responsible for maintaining the sedimentation basin during construction and the detention pond up to the acceptance by the owner. The M.D. of R.J. is responsible thereafter. The M.D. shall inspect the pond semiannually and after major storms.

11. A graduated cage is to be set within the pond to monitor accumulated sediment.

12. Rip-rap aprons shall be installed at the outlet of all culverts. The emergency spillway shall be protected by rip-rap on downstream and upstream.

13. Rip-rap pads shall be inspected semiannually and after major storms. If repairs are needed, they shall be accomplished immediately.

14. The construction superintendent shall have the overall responsibility for structural measures implementation and for seeing that appropriate workers are aware of the provisions of the plan.


Maintenance: Short Term/Long Term

1. All embankments or fills heavily created or commonly exposed shall be seeded, protected and maintained at the contractor. The contractor shall choose reasonable all-weather seeds to be used on a 12-month maintenance program.

2. The contractor shall repair or replace any areas that do not develop within the period of one year and shall be at no additional expense.

3. All materials, topsoil, plants (trees, etc.) and temporary protection shall be maintained by the contractor throughout construction and shall remain in place until an acceptable stand of grass or approved erosion cover is established.

4. The contractor shall maintain all rip-rap stability and sediment basins throughout construction. Service areas shall be to ensure that sediments do not spill over the sediment barriers.

5. The embankment or fill project shall be checked by the contractor in a report and after each storm for undermining or deterioration. Contractor shall complete repair or replace any installations as necessary. Contractor shall submit reports to the engineer containing a description of the findings of the inspections. All inspection checks shall be dated.

6. The stone stabilization pad at the site distance shall be maintained by the contractor. The maintenance shall include any necessary additional materials and labor required to bring the area up to the original grade.

7. The contractor is responsible for maintenance and inspection of the pond during up to a year after completion of construction. Maintenance shall include monitoring any unauthorized areas after a full growing season at no additional expense. Accumulated slit over in the pond shall not exceed 1/2"-1/2". Accumulated slit over shall be monitored with a check rod and installation shall be kept at the oil level.

8. The contractor shall inspect rip-rap pads after each storm and repair as necessary.

9. The contractor shall maintain the drainage system throughout the construction. The accumulated sediment in the embankment shall be drained and disposed of properly by the contractor at the end of construction.

10. All drainage systems shall be checked by the contractor. All drainage systems shall be checked by the contractor at the end of construction. If they exceed 0.5 ft of drain, corrective work shall be performed.

11. The contractor shall check the rip-rap pad and emergency outlets after major storms and any minor basis. If the rip-rap does not perform adequately, corrective work shall be performed immediately as necessary to prevent erosion.

12. The pond shall be maintained by the M.D. after the first storm event. The M.D. shall check and inspect the pond to ensure that the pond is operating properly. If any repairs are needed, they shall be accomplished immediately.

13. The construction superintendent shall have overall responsibility for the maintenance program during the construction phase. The superintendent shall be the primary service worker and the contractor to be responsible for the maintenance of the pond.

14. After the first year of acceptance by the M.D., the contractor shall have overall responsibility for implementing the maintenance program.

15. Maintenance of drainage pond shall be inspected by a maintenance crew at least once a month. The maintenance crew shall be responsible for the maintenance of the pond.
Section VI. Reading Land Development Plans

Additional aspects of the Grading Plan have been "blown up" here for easier readability.

Typical Road & Sidewalk Construction Detail

Erosion Controls

Baled Hay Erosion Check Detail
Section VI. Reading Land Development Plans

**Record Plan**
- Recognize these terms and symbols
- 911 Emergency Number
- Assessor's Lot Number
- Record Number

**Curve Table**
- Square footage of the lot
- Measurement of lot dimensions
- Easements

**Consider these questions**
- Are all measurements accurately represented?
- Are proposed easements useful and situated correctly?
- Are the building envelopes consistent with the zoning ordinance requirements?
- Do they respect the cultural features of the site?
Section VI. Reading Land Development Plans

Record Plan (continued)

This is the eastern section of the development record plan. The record plan for the remainder of the site (though it is all open space), general notes and references are present here.
Section VI. Reading Land Development Plans

Record Plan (continued)

Some aspects of the Grading Plan have been "blown up" here for easier readability.

Survey Measurements

911, Assessor's & Record Numbers

Lot Area (S.F. and Acres)

Building Envelope

Lot Line

General Notes & Plan References

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General Notes

1. SITE IS LOCATED ON ASSESSOR'S PLAT 9, LOT 7.
2. THE OWNER OF RECORD IS EVERGREEN LAND, LLC.
3. THE PARCEL IS ZONED RU-RURAL RESIDENTIAL.
4. DEVELOPMENT DATA:
   - GROSS AREA OF PARCEL: 46.08 ACRES
   - NUMBER OF BUILDABLE LOTS: 18
   - AVERAGE LOT AREA: 2.56 ACRES
   - AREA OF R.O.W.: 1.32 ACRES
   - AREA OF OPEN SPACE: 21.10 ACRES
   - TOTAL AREA OF BUILDABLE LOTS: 24.16 ACRES
5. REFER TO THE FOLLOWING APPLICATIONS:
   - R.I.E.M. WELDING APPROVAL NO. 00-0353
   - R.I.E.M. SITE SUITABILITY APPROVAL NO. 523-186
6. ACCORDING TO THE F.E.M.A. FLOOD INSURANCE RATE MAP FOR THE TOWN OF NORTH KINGSTOWN, RHODE ISLAND, WASHINGTON COUNTY, COMMUNITY PANEL NO. 440344-003 B, DATED FEBRUARY 16, 1993, THIS PROPERTY IS LOCATED IN ZONE C-3. AREAS OF MINIMAL FLOODING & AREAS OF 100-1R FLOOD, AND ZONE A THERE IS NO PROPOSED RESIDENTIAL LOTS WITHIN THE "A" ZONE.
7. THE DEVELOPER WILL BE RESPONSIBLE FOR SANDING AND SHOW REMOVAL WITHIN THE PROPOSED ROADWAY UNTIL ACCEPTANCE OF THE ROADWAY BY THE TOWN. FURTHERMORE, SHOULD THE DEVELOPER FAIL TO MAINTAIN THE ROADWAYS IN A SAFE, PASSABLE CONDITION, THE TOWN SHALL DO SO AT THE DEVELOPER'S EXPENSE.

Plan References

1. PROPOSED SUBDIVISION OF AP 9 LOT 7, SLOCOM AND SHENWANTOWN ROADS, NORTH KINGSTOWN, RI. PREPARED FOR: SHANKS CORPORATION BY: FOSTER SURVEY COMPANY 8 NORTH ROAD, FOSTER, RI 02828. SCALE 1" = 100'.
2. MINOR SUBDIVISION SPINK FARM PRELIMINARY & FINAL PLAN, ASSESSOR PLAT 10, LOT 3, NORTH KINGSTOWN, RHODE ISLAND. PREPARED FOR CENTENNIAL BUILDERS, INC. 164 CENTENNIAL ROAD, WAREHAM, MA 02571. 400-2508. PREPARED BY: ALPHA ASSOCIATES 35 ROCKY HOLLOW ROAD, EAST GREENWICH, RI 02818
Section VII: Site Visits and Field Review

The final topic to be addressed in this manual is the site visit, the actual physical visitation by the land development plan reviewers to the project site for the purposes of thoroughly understanding the relationship between the site, the proposed project, and its surroundings. This is also commonly known as a "site inspection".

Site visits may be conducted by a group (meaning the reviewing body and interested members of the public), an individual, or be done by videotape to be shown at a later public meeting.

Site visitation should no longer be an option, but rather be mandatory when reviewing land development projects. It is absolutely essential that reviewers see the site to ensure that the "paper record" of maps and plans is accurate.

**SITE VISITATION PROCESS AND STANDARDS IN RHODE ISLAND**

When conducting a site visit, it is very important that you and your colleagues understand and obey the guidelines and requirements that are set for you by the laws governing the State of Rhode Island. The following is a short list of factors to consider when holding a site visit:

1. Always retain the permission of the owner of the property and/or the applicant before attempting a site visit.

2. Obey Open Meetings Law if the group visiting a site represents a quorum of a public body. In this case the site visit is a public meeting, and you must:
   - Provide proper notice of the site visit/meeting
   - Keep minutes of the site inspection and read into the record at the next public hearing

3. Maintain due process in decision-making by being fair and impartial, and providing all information gathered during a site inspection to the public

4. Avoid ex parte contacts, which are those communications that occur outside the public forum with anyone who may have an interest in the decision of the pending project application

**MAKING GENERAL OBSERVATIONS FOR FIELD REVIEW**

When making observations during a site visit, you are beginning the process of field review, which is really taking all of the information presented to you in all of the maps, figures, plans and other documentation explained in this handbook thus far, and relating it to the site and the proposed project.

Many of the questions posed while reviewing site plans will be relevant when touring the site where the development will potentially be.

**GROUND-PROOFING MAPS**

Observing the relationship between how elements of a project are mapped on paper and how they are laid out on the site can greatly influence the impression a potential project has on a reviewer. Here are a few pointers on what to observe when walking a site:

**Observing Surveyor’s Markers.** Surveyors will mark out the location of all structures and roadways using a series of stakes and flags. These markers can be used to orient the reviewer to the footprints of the buildings and locations of roads to assess how they will relate to the site as well as their surroundings. Try to visualize the project in built form by referencing the marked stakes and flags.

**Observing the Wetland Edge.** The edge of all wetlands found on site are flagged by a state licensed wetlands scientist, are either approved or relocated upon inspection by the RIDEM Division of Wetlands. They are then located by a professional surveyor so that they can be mapped and shown on the site plans. These marks can be observed in the field as a series of numbered blue "surveyor’s tape" flags either staked into the ground or tied to tree limbs.

**Cataloguing significant natural and cultural resources.** If any significant natural or cultural resources that were not previously identified are observed during the site visit, it is important that they are catalogued by the field review team, and addressed at the next meeting with the applicant. All resources that are protected by law or are deemed important by the town officials should be addressed, and the applicant should be held responsible for protecting said resources, both during the planning and construction phases of the project.
**Section VIII: Glossary of Common Planning & Zoning Terms**

**Accessory Use:** A use of land or of a building or portion thereof customarily incidental and subordinate to the principal use of the land or building, and located on the same lot with such principal use.

**Administrative Officer:** The municipal official designated by the local regulations to administer the land development and subdivision regulations and to coordinate with local boards and commissions, municipal staff and state agencies. The administrative officer may be a member of, or the chair, of the planning board, or an appointed official of the municipality.

**Administrative Subdivision:** Re-subdivision of existing lots which yields no additional lots for development, and involves no creation or extension of streets. The re-subdivision only involves divisions, mergers, mergers and division, or adjustments of boundaries of existing lots.

**Board of Appeal:** The local review authority for appeals of actions of the administrative officer and the planning board on matters of land development or subdivision, which shall be the local zoning board of review constituted as the board of appeal.

**Buildable Lot:** A lot where construction for the use(s) permitted on the site under the local zoning ordinance is considered practicable by the planning board, considering the physical constraints to development of the site as well as the requirements of the pertinent federal, state and local regulations.

**Certificate of Completeness:** A notice issued by the administrative officer informing an applicant that the application is complete and meets the requirements of the municipality's regulations, and that the applicant may proceed with the approval process.

**Certificate of Completeness:** A notice issued by the administrative officer informing an applicant that the application is complete and meets the requirements of the municipality's regulations, and that the applicant may proceed with the approval process.

**Consistency with the Comprehensive Plan:** A requirement of all local land use regulations which means that all these regulations and subsequent actions are in accordance with the public policies arrived at through detailed study and analysis and adopted by the municipality as the comprehensive community plan.

**Developer:** The legal or beneficial owner or owners of a lot or of any land included in a proposed development including the holder of an option or contract to purchase, or other persons having enforceable proprietary interests in such land.

**Enabling Act:** The legislative act authorizing a governmental agency to do something that previously could not be done.

**Environmental Constraints:** Natural features, resources, or land characteristics that are sensitive to change and may require conservation measures or the application of special development techniques to prevent degradation of the site, or may require limited development, or in certain instances, may preclude development.

**FEMA:** The Federal Emergency Management Agency.

**Final Plan:** The final stage of land development and subdivision review.

**Flood Plain:** The channel and the relatively flat area adjoining the channel of a natural stream or river that has been or may be covered by floodwater.

**ISDS:** Individual sewage disposal system.

**Land Use:** A description of how land is occupied or utilized.

**Major Land Development Plan:** Any land development plan not classified as a minor land development plan.

**Major Subdivision:** Any subdivision not classified as either an administrative subdivision or a minor subdivision.

**Master Plan:** An overall plan for a proposed project site outlining general, rather than detailed, development intentions. It describes the basic parameters of a major development proposal, rather than giving full engineering details. Required in major land development or major subdivision review.

**Minor Land Development Plan:** A development plan for a residential project as defined in local regulations, provided that the development does not require waivers or modifications as specified in this act. All nonresidential land development projects are considered major land development plans.

**Minor Subdivision:** A plan for a subdivision of land consisting of five (5) or fewer units or lots, provided that the subdivision does not require waivers or modifications as specified in this chapter.

**Parcel:** A lot, or contiguous group of lots in single ownership or under single control, and usually considered a unit for purposes of development. Also referred to as a tract.

**Permitted Use:** Any use allowed in a zoning district and subject to the restrictions applicable to that zoning district.
Planning Board: The official planning agency of a municipality, whether designated as the plan commission, planning commission, plan board, or as otherwise known.

Police Power, the: The general governmental power to protect the general health, safety, morals and general welfare of the citizenry.

Preliminary Plan: The required stage of land development and subdivision review which requires detailed engineered drawings and all required state and federal permits.

Public Informational Meeting: A meeting of the planning board or governing body preceded by a notice, open to the public and at which the public is heard.

RIGIS: The Rhode Island Geographic Information System.

RIGL: The General Laws for the State of Rhode Island

SHWT: Seasonally high water table.

Slope: The degree of deviation of a surface from the horizontal, usually expressed in percent or degrees.

Special Use Permit: A permit issued by the proper governmental authority that must be acquired before a special exception use can be constructed.

Stormwater Detention: A provision for storage of storm water runoff and the controlled release of the runoff during and after a flood or storm.

Stormwater Retention: A provision for storage of storm water runoff.

Subdivision: The division or re-division, of a lot, tract or parcel of land into two or more lots, tracts, or parcels. Any adjustment to existing lot lines of a recorded lot by any means is considered a subdivision. All re-subdivision activity is considered a subdivision. The division of property for purposes of financing constitutes a subdivision.

Technical Review Committee: A committee appointed by the planning board for the purpose of reviewing, commenting, and making recommendations to the planning board with respect to approval of land development and subdivision applications.

Topography: The configuration of a surface area showing relative elevations.

USGS: The United States Geological Survey.

Water Table: The uppermost bound of a groundwater aquifer.

Well: Mechanism for extracting groundwater to the surface for human use

Zoning: The dividing of a municipality into districts and the establishment of regulations governing the use, placement, spacing, and size of land and buildings.

Zoning Map: The map or maps that are part of the zoning ordinance and delineate the boundaries of zone districts.
References


