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# Port Decision Maker Perceptions on the Effectiveness of Climate Adaptation Actions

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## PORT DECISION-MAKER PERCEPTIONS ON THE EFFECTIVENESS OF CLIMATE ADAPTATION ACTIONS

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44 **PORT DECISION-MAKER PERCEPTIONS ON THE EFFECTIVENESS OF**  
45 **CLIMATE ADAPTATION ACTIONS**

46  
47  
48 **Abstract**

49 Effective adaptation to climate change impacts is rapidly becoming an important research topic.  
50 Hitherto, the perceptions and attitudes of stakeholders on climate adaptation actions are  
51 understudied, partly due to the emphasis on physical and engineering aspects during the  
52 adaptation planning process. Building on such considerations the paper explores the  
53 perceptions of port decision-makers on the effectiveness of climate adaptation actions. The  
54 findings suggest that while port decision-makers are aware of potential climate change impacts  
55 and feel that more adaptation actions should be undertaken, they are sceptical about their  
56 effectiveness and value. This is complemented by a regional analysis on the results, suggesting  
57 that more tailor-made adaptation measures suited to local circumstances should be developed.  
58 The study illustrates the complexity of climate adaptation planning and of involving port  
59 decision-makers under the current planning paradigm.

60  
61 **Keywords:** Climate change, adaption, port, perception, survey  
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## 65 **1. Introduction**

66 Climate change has become an important issue for both the research community and  
67 people's daily lives. "Climate change impacts include multi-hazard phenomena, such as the  
68 simultaneous occurrence of sudden-onset hazards and creeping changes" (Birkman et al. 2010,  
69 p. 188). The effects can be multifaceted, where changes in weather patterns directly affect the  
70 Earth's flora, which in turn impacts humans and animals. As a result of the geographical  
71 features of their business, ports are more vulnerable to some aspects of climate change,  
72 compared with other logistics stakeholders (e.g., shipping lines, inland carriers) that can more  
73 easily make logistics shifts to avoid the issues associated with storms or flooding. In this case,  
74 a "port stakeholder" is understood as a person or organization that is involved and/or interested  
75 in the operation, planning, development, management, and/or governance of a port. They  
76 include port authorities, port operators, managers, employees, customers, community members,  
77 shipping agencies, environmental groups and government agencies. Due to the high  
78 concentration of infrastructure and sensitive value at ports, the potential damage caused by  
79 climate change can significantly affect the whole supply chain (Osthorst and Mänz 2012, p.  
80 227). 55 of the world's most important ports launched an initiative to make addressing climate  
81 change threats posed to ports a priority. After adopting the World Ports Climate Declaration  
82 (WPCD), they designed the World Ports Climate Initiative (WPCI) to address the problems  
83 posed by climate change. One such problem is the manner in which institutions operate when  
84 managing climate change-related issues. The supporters of the initiative are required to address  
85 extensively these issues, among other things, 1) an extensive collaboration among the main  
86 port cities and key stakeholders in shipping and 2) a broader approach to integrate as many  
87 issues as possible, beyond the current piecemeal approach (Fenton, 2017).

88 Maritime transport moves over two thirds of global cargoes and significantly influences the  
89 world's economy (Ng and Liu 2014). Ports play pivotal roles in supply chains, as they connect  
90 ocean logistics with inland transport, which in turn drives the growth of regional and national  
91 economies. Given that ports are the interface where goods are traded across boundaries, climate  
92 change may cause significant economic losses to ports, influencing the regional economy, the  
93 operation of supply chains and the lives of people in coastal cities. In particular, ports and the  
94 surrounding regions could pay a high price for climate change impacts, from the breakdown of  
95 day-to-day operations to infrastructure damage (and repairs) (Becker et al. 2016). Facing such  
96 risk, ports must take effective actions to ensure smooth operations and provide a quality service  
97 (Ng et al., 2016).

98 It is noted that climate change adaptation is different from mitigation and the strategies for  
99 dealing with it are not necessarily similar. Becker et al. (2012) refer to mitigation for ports as  
100 ways that port operations may moderate climate change through the reduction of greenhouse  
101 emissions (e.g. by requiring ships to use onshore power supply or switching from diesel to  
102 electric power for vehicles in the port), and the development of other 'green port' practices (see  
103 Zhang et al. 2016). By taking such actions, ports may also benefit from gaining a better public  
104 image and enhancing local air quality by reducing particulates. However, "greening the port"  
105 does not necessarily address the need to adapt to climate change impacts (Knatz 2016). As  
106 mitigation can take centuries to yield results (Füssel and Klein 2006), it is crucial to undertake  
107 adaptation measures to respond effectively to climate change impacts in the nearer term.  
108 Adaptation refers to how a port might take measures to build resilience against the impacts  
109 posed by climate change. Although some scholars have addressed ports' adaptation to climate  
110 change from various aspects - economic, policy, risk and so on (see Ng et al. (2013) for a  
111 detailed discussion), more attention has generally been paid to mitigation (Araral 2013;  
112 Ekstrom and Moser 2013; Ng et al. forthcoming(b)).

113 Some port decision-makers hesitate to engage in adapting to this new threat and prefer to  
114 gain more information and knowledge instead of making proactive investments (Zhang et al.,  
115 2017). There are many reasons why a port may wish to defer investment, especially when it  
116 comes to the protection against low-probability, high-impact, events such as tropical storms.  
117 Also, sea level rise (SLR) is difficult to plan for, as the effects are incremental and the rate of  
118 rise remains uncertain. The “wait and see” approach raises the question: To what extent is it  
119 necessary or important for ports to plan and invest to adapt to climate change in the near future?  
120 On the basis of such considerations this paper 1) provides an overview of perceptions and  
121 attitudes that port decision-makers currently hold towards climate adaptation actions; 2) offers  
122 strategic directions for future planning efforts; and 3) calls for more attention from scholars  
123 and practitioners to ports’ climate adaptation. Though also important, the issue of management  
124 and governance is not addressed, as it is beyond the scope of this study<sup>1</sup>.

125 The rest of the paper is structured as follows. Section 2 outlines the theoretical background,  
126 research framework, and methodology, followed by the statistical analysis of the collected data,  
127 including hypothesis testing, in section 3. Section 4 discusses the analytical results. Finally, the  
128 conclusion can be found in Section 5.

129

## 130 **2. Theoretical Background, Research Framework and Methodology**

131 Becker et al. (2012) undertook a global survey on climate change adaptation and found that  
132 port operators were concerned about climate change impacts but had not yet taken any concrete  
133 steps toward adaptation. They also found that respondents felt that relevant authorities had not  
134 gone far enough to educate port decision-makers about climate risks. Further, they were of the  
135 opinion that SLR was not an immediate concern, as the consequences were too far into the  
136 future. Among respondents, little had yet been done to prepare for the consequences of climate  
137 change. Engineers did not typically incorporate climate change in their designs. Similar to  
138 Becker et al. (2012), a survey on US ports was conducted by Bierling and Lorented (2008) and  
139 found that climate change would have negative influences to port business, but adaptation  
140 planning was scarcely undertaken at that time. Similar works by CSLC (2009) and Moser and  
141 Tribbia (2006) offered analogous conclusions, in which port decision-makers were aware of  
142 climate change impacts but were not yet responding through planning.

143 In this regard, Ng et al. (forthcoming (b)) pointed out that further studies are needed to  
144 investigate whether the currently proposed adaptation measures, like the ‘international best  
145 practices’ (IBPs) proposed by inter-governmental organizations (e.g., UNCTAD), are really  
146 able to tackle such impacts effectively. Given that IBPs are recognized as important steps to  
147 develop adaptation plans, they argued that regional analysis (to identify diversifications among  
148 different regions) was particularly crucial for port decision-makers to appropriately adopt this  
149 method when initiating such plans. Moreover, given the recent experiences from major  
150 hurricanes in the USA, such as Katrina, Sandy, and Harvey in 2005, 2012, and 2017,  
151 respectively, the attitudes towards climate change adaptation might have changed. Based on  
152 the issues identified in the literature, we propose the two following hypotheses:

153 H<sub>1</sub>: If there are no adaptation measures undertaken in the near future, port decision-makers  
154 perceive that SLR and strong storms due to climate change will have a more serious impact  
155 on ports.

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<sup>1</sup> See Ng et al. (forthcoming(a)) and Zhang et al. (2017) for detailed discussions on climate adaptation management and governance.

156 H<sub>2</sub>: Port decision-makers perceive that adaptation measures based on IBPs would be  
157 effective in enhancing the resilience of port facilities and infrastructure to SLR and strong  
158 storms.

159  
160 Figure 1 provides an overview of the research framework. The online survey distributed  
161 was divided into three sections. In the first section, existing risks and impacts due to climate  
162 change are identified. In the second section, adaptation measures that have been taken in ports  
163 are discussed. Finally, two different scenarios (one with and one without adaptation measures in  
164 the future) are presented.

165  
166 [INSERT FIGURE 1 ABOUT HERE]  
167

168 To facilitate the study process, an exploratory survey was designed. As adaptation is still a  
169 relatively new research topic, limited data is available. Therefore, an online survey enabled a  
170 broad range of issues to be explored with relatively easy responses from managers operating  
171 different ports around the world.

### 172 173 *2.1 Targeted ports, sampling, and respondents*

174 A study by Nicholls et al. (2008) demonstrated that, by 2005 the top ten port cities with  
175 populations exposed to climate change were located in both developed and developing nations.  
176 Thus, this paper targeted ports (coastal ports) in both developed and developing countries.

177 Through e-mails and direct mails, we reached out to 132 ports located in five continents  
178 between the fall of 2014 and early 2016. The snowball sampling technique started with  
179 contacting the port management and respondents were then invited to recommend other  
180 potential ports (and their decision-makers) to participate in the survey. Port decision-makers in  
181 this study refer to individuals and organisations responsible for taking actions on issues with  
182 regard to the management of a particular port. The targeted respondents were typically  
183 presidents, directors of strategy and business development, engineers, environmental managers,  
184 and so forth. It is noted that the respondents completed the survey often without providing their  
185 position in the organization, even though this was specifically asked in the survey. No  
186 particular reason can be given for this.

187 To enhance valid responses, the Dillman total design survey method was employed  
188 (Hoddinott and Bass 1986). For those that did not respond, a second mail of survey links and  
189 a cover letter were sent approximately one month after the initial mailing. By doing so, the  
190 number of incomplete questionnaires was kept to a minimum. By mid-2016, we received 82  
191 replies. After a screening process, 67 responses were deemed satisfactory to proceed with the  
192 analysis. The distribution of responses of ports from different continents can be found in Table  
193 1. Nearly 80% of the valid responses come from Asian and North American ports, thus creating  
194 an ideal platform for a comparative analysis between the two regions (to be illustrated in section  
195 3.3).

196  
197 [INSERT TABLE 1 ABOUT HERE]  
198

### 199 *2.2 Questionnaire design and data processing*

200 There are broad ranges of factors responsible for the impacts climate change pose to ports.  
201 It is impossible to address all of them in a single study. As per Becker et al. (2012), Ng et al.  
202 (forthcoming(b)), and other relevant previous research (see earlier), we selected SLR and  
203 storms (including high winds) as the factors for this study. Also, in order to test port decision-  
204 makers' attitude to IBPs, the environmental drivers of climate change and their potential threats

205 were developed with strong reference to the IBPs established during the *Ad Hoc* Expert  
206 Meetings organized by UNCTAD in 2011 (cf. UNCTAD, 2012).

207 The questionnaire (Appendix A) was designed to test the stated hypotheses. The first  
208 independent variable (IV) is time, categorized as binary: in the past five years or the predicted  
209 future. As the aim is to identify the differences between how respondents anticipate climate  
210 impacts without adaptation interventions, it is assumed there are no future adaptation measures.  
211 The dependent variable (DV) is the severity of each potential climate change impact, as  
212 perceived by respondents.

213 For the second hypothesis, IV is a categorical variable, which represents whether or not  
214 future adaptation measures will be taken at the port. DV is the level of climate change impacts  
215 anticipated by respondents. Adaptation plans are the corresponding measures (or planned  
216 measures) to each of the selected impacts. The measurement of DV contains three risk  
217 parameters:

- 218  
219 (1) timeframe (when you expect to see the impact of climate change for the first time);  
220  
221 (2) severity of consequences;  
222  
223 (3) likelihood (that the event will occur) (Yang et al., forthcoming).

224 The questionnaire consists of three scenarios: (1) the present situation; (2) the future (in the  
225 coming decade) without developing any adaptation measures; and (3) the future with  
226 adaptation measures being developed. The present situation includes the climate-related  
227 impacts decision-makers have experienced in their role as professionals in the port industry;  
228 thus, it has a significant influence on perceptions. The two different scenarios in the future  
229 reflect their knowledge of climate change risks and expectations. The response to each question  
230 is arranged on a Likert scale.

231 After the data collection process, the sign test was used as a pair-wise comparison to  
232 compare two groups of variables (McCrum-Gardner 2008), before and after treatment.  
233 Statistical software Stata 12 was used to conduct the sign test. All responses “I do not know/I  
234 am not sure” were excluded, which is an accepted way of dealing with missing ordinal data  
(Heir and Weisæth 2006).

### 235 **3. Results**

#### 236 *3.1 Statistical analysis*

##### 237 *3.1.1 Existing risks and impacts due to climate change*

238 To measure the climate change impacts experienced at respondents’ ports between 2010  
239 and 2015, “frequency” and “severity of consequences” were utilized. Each of the parameters  
240 was scaled to five levels (1-5). In general, more than half of the respondents agreed that SLR  
241 impacts did not happen or only happened once over the past five years. Among the five SLR  
242 impacts (Figure 2), deposition and sedimentation along port/terminal’s channels appeared to  
243 be the most common, with 61% of the respondents (41 out of 67) reported that it had happened  
244 at least once, followed by coastal erosion at or adjacent to the port/terminal (51%, 34 out of  
245 67). In terms of frequency, respondents indicated that transport infra- and superstructures and  
246 utilities were the most unlikely to be damaged by SLR, as only 33% reported that this impact  
247 has taken place at least once. In “I don’t know/I’m not sure”, approximately 10% had no  
248 knowledge of the SLR impact frequency. This could be attributed to the fact that no records  
249 exist or that they are simply unaware of SLR impact occurrence.

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251

[INSERT FIGURE 2 ABOUT HERE]



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Regarding the severity of consequences, respondents reported that the most serious impact of SLR to ports was deposition and sedimentation (Figure 3), with 46% reporting that SLR resulted in minor damages to ports. Damage caused by SLR to transport infra- and superstructures had the least impact, with 31 respondents selecting “negligible”. Similarly, with the frequency section, transport infra- and super-structures and utilities were the least likely to be damaged. Approximately 25% said that they did not have any or had very limited knowledge of the severity of consequences of climate change on ports. The percentage of “I don't know/I'm not sure” was second only to the negligible level. Overall, deposition and sedimentation were thought to be the most serious impacts caused by SLR on ports.

[INSERT TABLE 3 ABOUT HERE]

47 respondents (70%) said that there had been downtime at least once in the past five years, making it the most prevalent of the four high winds and storms' impacts (Figure 4). Almost half of the respondents indicated that the other three impacts had taken place at least once (52% for waves, 51% for damaged transport infra- and superstructures and utilities, and 52% for limited overland access). Compared to SLR, respondents clearly have a better knowledge of impacts (less than 10%) caused by high winds and/or storms regarding frequency.

[INSERT FIGURE 4 ABOUT HERE]

Also, “ports shutting down” was one of the most prevalent impacts noted: 57% of the respondents reported that high winds and/or storms had at least caused “minor” loss to their ports. Approximately 18% had “no idea” about the severity of the consequences (lower than that of SLR (25%)). The port decision-makers had more knowledge of impacts caused by high winds and/or storms than those brought by SLR. Their understanding of factors related to frequency were better than those for consequences.

### 3.1.2 Recent adaptation measures to climate change risks

In response to how ports addressed climate change risk, the perceptions of respondents varied substantially. 33% claimed, “climate change risks had not been addressed,” while 25% indicated “climate change had been addressed as part of port’s design guidelines or standards.” Other adaptation strategies and actions included “having a specific climate change planning document” (21%), “having climate change strategies and actions included in the port/terminal’s budget” (13%), and “having climate change specifically addressed in the port’s port/terminal insurance” (Figure 6). This suggests that, thus far, adaptation strategies and actions have only minimally been addressed at the respondents’ ports.

[INSERT FIGURE 6 ABOUT HERE]

In terms of specific protective measures that could be implemented to reduce climate risks (Figure 7), ports/terminal authorities were aware of protection measures available at the ports, such as breakwaters (33%), storm response plan (28%), storm insurance (24%), and protective dikes (24%). 33% of the respondents planned to replace/upgrade existing structures. This suggested that ports decision-makers had been implementing strategies and actions based on issues and concerns specific to their needs but not addressing the problem holistically. However, 15% indicated that they were not aware of any protective measures implemented at their ports.

[INSERT FIGURE 7 ABOUT HERE]

### 3.2 Hypothesis testing

A sign test was applied to test  $H_1$ . An example of the output can be found in Figure 8. The two-sided test examined the difference between two pairs of observations and the results were neutral indicators. The  $p$ -value of the two-sided test in Figure 8 is 0, less than 0.05; therefore, the null hypothesis ( $H_0$ ) was rejected, accepting the alternative one. That is to say, the severity of consequences of higher waves caused by SLR was significantly different between the past five years and the future without adaptation. The one-sided test provided indicators of positive and negative results. The  $p$ -value of the “negative” test was 0, under the significance level, thus suggesting that the impacts of higher waves could be caused by climate change that could cause greater losses in the future. The  $p$ -values of all the two-sided tests and “negative” one-sided tests are less than 0.05, suggesting that, regardless of SLR or high winds and storms, port decision-makers felt that such risks would pose more serious loss to ports. Thus,  $H_1$  is accepted.

The same method was adopted to test  $H_2$ . An example can be found in Figure 9. The sign test was conducted 21 times regarding SLR, as seven adaptation measures were designed to address five impacts and each adaptation measure had three parameters (timeframe, severity of consequence, and likelihood). Each sign test outputs three  $p$ -values, two for the one-sided tests and the third one for the two-sided test. However, only six out of the 63 statistical indicators are less than 0.05. Except for one  $p$ -value from a two-sided test which indicated a neutral result, the other five significant results are from “slr\_c\_prob”, “slr\_d\_time”, “slr\_d\_soc”, “slr\_d\_prob”, and “slr\_e2\_prob”. Interestingly, all the five one-sided tests provided “negative” results. The inference from the  $p$ -value of “slr\_d\_time” suggested that deposition and sedimentation caused by SLR would occur sooner if no adaptation measures are implemented in the future. On the contrary, the remaining four statistically significant results indicate that impacts can be even worse with adaptation measures in the future.

Turning to the high winds and storms, five adaptation measures were designed to address the four impacts. 15 comparisons were tested regarding the three parameters (timeframe, severity of consequence, and likelihood). Each comparison had three  $p$ -values and among all the 45 indicators, 10  $p$ -values were statistically significant.

[INSERT TABLE 4 ABOUT HERE]

All of the significant results fell into “timeframe”. The significant  $p$ -values of the “negative” one-sided tests indicated that adaptation measures would effectively postpone the first occurrence of their associated climate change impacts. Thus, we can conclude that there is no real consensus regarding the benefits of adapting to climate change. In general, respondents believe that adaptation measures 1) have no effect, 2) have positive effects, and even 3) have negative effects. Hence,  $H_2$  is not fully validated.

#### 3.2.2 Verification of hypothesis testing

The Friedman test (see an example in Figure 10) was conducted to verify the results of the hypothesis testing, a non-parametric test to examine the difference among multiple groups (cf. Sheldon et al. 1996). Taking the consistency of the three scenarios (the past, the future without adaptation and the future with adaptation) into consideration, the severity of consequence was selected as the tested variable. The  $p$ -values were less than 5%, therefore, the null hypothesis for the three groups of data from the same distribution was rejected. Consequently, the results

351 of the Friedman test suggested that the impacts posed by climate change on the three scenarios  
352 were significantly different.

353

354 In addition, the Wilcoxon signed-rank test (see an example in Figure 11) was conducted to  
355 determine the relationships between each of the two groups. The significance level was  
356 adjusted to 0.017 based on the rule of Bonferroni correction. The results show that, there was  
357 a significant difference between the past and the future without adaptation measures.  
358 Conversely, an apparent benefit of adaptation measures in the consequence of climate change  
359 impacts in the future ( $p \geq 0.017$ ) could not be identified. Taken together, the results suggest  
360 that the findings of the above hypothesis testing were robust.

361

362

### 363 *3.3 Regional analysis*

#### 364 *3.3.1 Knowledge about climate change impacts*

365 As mentioned before, data of Asia (n=39) and North America (n=14), the two largest  
366 portions of the valid responses, were tested to examine the regional difference in perceptions  
367 of port decision-makers, as illustrated in Figure 12. Respondents from North America reported  
368 low in the three variables (frequency and severity of consequence of impacts caused by SLR,  
369 as well as frequency of impacts posed by high winds and/ or storms). Interestingly, Asian  
370 respondents were more concerned with high winds/storm- related impacts than the effects  
371 posed by SLR. North American respondents did not have such tendency.

372 Turning to the results regarding the two parameters, percentages in frequency were lower  
373 than in severity of consequence, no matter which climate change risk was considered. It is  
374 apparent that respondents found it more challenging to estimate the effects of climate change.

375

376

[INSERT FIGURE 12 ABOUT HERE]

377

378 The results of knowledge level regarding SLR are revealing in several ways (Figure 13).  
379 First, there was clearly more knowledge of frequency than the severity of consequence of SLR.  
380 Second, except for the consequence of “limited overland access” caused by SLR, respondents  
381 from North America indicated that they had more knowledge of the potential impacts posed by  
382 SLR than their Asian counterparts did. “Limited overland access” refers to the exposure of  
383 limited land remaining in a particular area after consequences of non-adaptation of climate  
384 change are experienced, e.g. SLR. In this case, North American respondents from the ports  
385 used for the study tended to be the more experienced with the impacts of coastal erosion,  
386 whereas Asian respondents had less experience with this impact<sup>2</sup>. Interestingly, “limited  
387 overland access” - the impact with the largest percentage among North American respondents,  
388 was the most familiar impact to Asian respondents.

389

390

[INSERT FIGURE 13 ABOUT HERE]

391

392 Figure 14 revealed that respondents had better knowledge regarding the frequency of the  
393 impacts posed by high winds and/or storms than their consequences. North American  
394 respondents had better knowledge of these potential climate change impacts. They were more  
395 familiar with the impacts of “higher waves”, “damaged transport infra- and superstructures and  
396 utilities” and “downtime”, whereas Asian respondents were more knowledgeable on the  
397 impacts of “limited overland access”. In this case, the major difference between these two sets  
398 of respondents fell into “damaged transport infra- and superstructure and utilities”. They

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<sup>2</sup> This may due to the fact that the erosion problem is less prominent in Asia. This is subject to further research.

399 reported similar perceptions about the impact of “downtime”. However, a significant gap of  
400 perceived risk with regards to limited overland access” impact was detected for North  
401 American respondents.

402  
403 [INSERT FIGURE 14 ABOUT HERE]  
404

### 405 3.3.2 *Effectiveness of adaptation measures*

406 Further statistical tests were performed to determine whether respondents felt that potential  
407 adaptation measures would be effective. The sign test was conducted to examine the difference  
408 between data from Asian and North American respondents. Adaptation measures were not  
409 expected to affect the impacts of SLR in the foreseeable future (at least next five years). The  
410 measures, even if implemented, may take a while before the impacts are experienced.  
411 Interestingly, the severity of the consequences of “higher waves” and “limited overland access”  
412 was reported to be even more serious with adaptation measures. One benefit of adaptation  
413 measures that was identified is the increase in resilience to the impacts of high winds and/or  
414 storms. However, no significant differences were found between the future scenarios with and  
415 without adaptation regarding the severity of consequence and likelihood of climate change  
416 impacts.

417  
418 The results among North American ports did not show any significant differences between  
419 the future scenarios with and without SLR adaptation measures. Similarly, only two  $p$ -values  
420 (of the 45 indicators) were below the significance level, suggesting that respondents perceived  
421 that adaptation measures would be beneficial to reduce the impacts of high winds and/or storms.  
422 They believed that new or extended breakwaters would effectively decrease the probability of  
423 damage associated with higher waves. The measure “improvement in management to prevent  
424 effects” was expected to postpone the timeframe of the first observation of port downtime due  
425 to higher winds and/or storms.

## 426 4. Discussion

427  
428 An obvious finding about the “past scenario” was that our respondents were far more  
429 knowledgeable on frequency than on consequences. One explanation is the lack of robust port-  
430 specific methodologies that would enable respondents to measure and calculate the  
431 consequences of climate change impacts at their ports. This barrier to assessing future scenarios  
432 is consistent with what discussed in Moss et al. (2010). Also, our findings confirm that port  
433 decision-makers perceive that the impacts posed by SLR and high winds and storms will  
434 become more serious (hence, accepting  $H_1$ ). This calls for more approaches to adapt to climate  
435 change impacts. However, our attempt in confirming  $H_2$  registered negligible responses for  
436 SLR (only 1 from 63). There was a similar observation for the severity of consequences and  
437 likelihood of high winds and storms. In fact, they even doubt, or have an indifferent attitude  
438 on, the effectiveness of adaptation actions. A possible explanation is that they feel that  
439 adaptation measures would not be implemented, or that they have few concrete ideas on what  
440 to do even if they are aware about how climate change could impact ports. Considering the  
441 current measures, as well as the high proportion of respondents answering “I do not know/I am  
442 not sure”, it is likely that without sufficient reliable information, port decision-makers may  
443 struggle to build port resilience. In addition, further key findings can be found below.

### 444 4.1. *Doing something (anything) is better than doing nothing*

446 It is also possible that port decision-makers are not too concerned about the effectiveness  
447 of adaptation actions. Instead of voluntary engagement to protect their own long-term interests,

448 they just feel obliged to engage. It is similar to the classical ‘goalkeeper’s dilemma’ where they  
449 make movements to show that any (possibly sub-optimal) effort has been made, rather than  
450 being later blamed for doing nothing. Port decision-makers may perceive to be in a similar  
451 situation: they need to undertake adaptation actions to show accomplishments. Based on such  
452 logic, we induce that rather than treating adaptation as a “day-to-day” commitment, (some)  
453 port decision-makers may treat climate adaptation as a “political duty” and opportunity to  
454 showcase, regardless of the ultimate effectiveness of the adaptation investment. Of course,  
455 further verification on this point will be highly desirable.

456

#### 457 *4.2 Those with more knowledge have more faith*

458 Further analysis of Asian respondents reveals the relationship between perceptions of risk  
459 and perceptions around climate adaptation actions. If climate change increased the ports’  
460 exposure to storms, Asian respondents felt that effective adaptation measures would postpone  
461 the climate change-related impacts of such storms. However, they carried a lower perception  
462 of risk associated with SLR. By enhancing the understanding of climate change effects, port  
463 decision-makers may be more supportive of making adaptation investments. However, such a  
464 link with understanding the consequences of climate change investment was not identified  
465 among North American respondents. This suggests that the relationship between climate  
466 change knowledge and perceptions around the effectiveness of adaptation needs further  
467 research.

468 It seems that port decision-makers lack understanding of the consequences associated with  
469 non-adaptation of ports to climate change impacts. Results for all the parameters show some  
470 significant, comprehensive and dispersed outcome. Nevertheless, significant  $p$ -values only fall  
471 in the parameter of timeframe in terms of high winds and storms. Moreover, all the  $p$ -values in  
472 “timeframe” are significant. This may be related to the development of storm and high winds.  
473 Respondents may be more confident in doing a projection of an event rather than evaluating its  
474 consequences. However, more than 50% of the respondents are from Asia (Table 1) where  
475 many ports suffer yearly the effects of severe storms. Thus, they are likely to possess more  
476 reliable data and hence a better perception of the risks. This implies that experience with  
477 potential consequence of climate change is an important element in port’s adaptation planning.  
478 In this case, no significant  $p$ -values in adaptation measures in high winds and storms were  
479 found among North American ports, whereas the adaptation measures were detected to be  
480 effective regarding such an event among Asian ports.

481 Furthermore, respondents from different regions possess different levels of perception  
482 regarding impacts. Among the impacts posed by SLR, for example, Asian respondents were  
483 the most knowledgeable with “limited overland access”, while the North American respondents  
484 tended to possess the least perception of risk. This shows that local situations must be taken  
485 into account in adaptation planning, since knowledge is highly dependent on experience of past  
486 events. While IBPs may be effective for the development of some adaptation plans, they may  
487 be less effective in implementation of resilience actions. This can be deduced from our results.  
488 Also, the different results of SLR and high winds and storms raise another potential problem  
489 for adaptation planning.

490

#### 491 *4.3 IBPs May Not Be Appropriate*

492 Some port decision-makers responded that their port situation might even be better without  
493 undertaking any adaptation measures at all. As the adaptation measures in our questionnaire  
494 were developed based on the IBPs of UNCTAD (UNCTAD, 2012), this study also serves as a  
495 test on the attitudes of port decision-makers on such IBPs. According to Scott et al. (2013), the  
496 IBPs available for the Terminal Maritimo Muelles el Bosque Cartenga in Columbia are related

497 to the infrastructure, engineering works and design. Examples include paving the port, drainage  
498 improvements, causeway road design, and incorporating the consequences of climate change  
499 in insurance premiums. For sure, policymakers and port decision-makers sometimes desire  
500 IBPs for guidance due to insufficient knowledge and experience (e.g., UNCTAD helped  
501 Jamaican and St. Lucian policymakers in adaptation planning in 2016). However, while subject  
502 to future research, our findings suggest that the payoff from such an IBP approach may, in  
503 practice, be too “distant” for port decision-makers to appreciate their value, at least in the short  
504 term. One should be more cautious on the roles of IBPs in climate adaptation planning.

505

#### 506 *4.4 Lack of incentives*

507 Another finding from our study concerns port decision-makers’ attitudes towards  
508 adaptation measures. Even with the availability of adaptation plans and programs, they often  
509 prefer not to implement them, as they are too costly in terms of funding, time, or human  
510 resources. A good example was the port of San Diego (PSD), where its port authority  
511 suspended the adaptation component of its *Climate Mitigation and Adaptation Plan (CMAP)*  
512 a year after it was publicized in 2013. While the reasons for the suspension are still not totally  
513 clear, according to Messner et al. (2016), the lack of focus and understanding and the low level  
514 of urgency amongst stakeholders are key factors. This is made worse by the uncertainties  
515 surrounding the implementation of CMAP. The current planning paradigm in adaptation is  
516 often initiated, and drafted, by the port authority based on experience from climate change  
517 mitigation, especially the “top-down” approach in controlling/achieving CO<sub>2</sub> emission  
518 targets/milestones. Quite often, such an approach results in the (excessive) “merging” of  
519 adaptation and mitigation strategies and measures (e.g., PSD’s CMAP). Understanding such, a  
520 fundamental shift from “go it alone” (largely based on the port authority) to being more  
521 “collaborative” is necessary, as echoed by Becker et al. (2018). Although CMAP is yet to be  
522 implemented, it is a blueprint for the best way forward to addressing the problem of ports’  
523 adaptation to climate change.

524

### 525 **5. Conclusion**

526 The paper explores port decision-makers’ perceptions on the effectiveness of climate  
527 adaptation actions. In general, port decision-makers have better risk perceptions of the impacts  
528 caused by high winds and/or storms than those produced by SLR. Moreover, their perception  
529 about frequency is clearer than those about the severity of consequences of factors related to  
530 climate change. In addition, port decision-makers anticipate, compared with the past five years  
531 both SLR and storms and high winds, that climate change will result in more serious impacts  
532 in the next decade. However, some respondents doubt the effectiveness of adaptation measures,  
533 especially IBPs. Ports’ adaptation plans and implementations are unsystematic and the  
534 adaptation work is still at the embryonic stage. Furthermore, the “regional diversification” of  
535 climate change impacts is examined as a critical element in port adaptation planning. It is  
536 consequently pivotal to tailor-made adaptation methods in accordance with a specific climate  
537 change risk.

538 On account of the complexity of climate change problems, a paradigm shift in adaptation  
539 planning approach is imperative and collaborative work with all the stakeholders involved is  
540 required. Adaptation to climate change is a complex and diverse issue. As pointed out by  
541 UNCTAD (2012), ports should not expect the problem to be solved only through individual  
542 efforts. Other port stakeholders (e.g., terminal operators, shipping lines, real estate developers,  
543 yacht clubs, and all other parties using port lands) and external stakeholders (e.g., the local

544 community, scholars, etc.) should work together in a collaborative way. With the rise of port-  
545 focal logistics (Ng and Liu 2014; Martín-Alcalde et al. 2016) where ports become even more  
546 integrated into global supply chains, a serious re-think on how adaptation planning should be  
547 developed and implemented is not an option but a necessity. Indeed, a significant finding is  
548 that port decision-makers forecast climate change impacts to increase at their ports.  
549 Respondents are aware that appropriate adaptation actions should be undertaken to enhance  
550 resilience. Furthermore, it suggests that investing in adaptation measures may not translate into  
551 immediate gains. Also, it shows that adaptation planning to climate change is a complex  
552 exercise and port decision-makers have doubts about the effectiveness of the outputs. An  
553 extensive exposure to knowledge on the consequence of non-adaptation to climate change  
554 would be helpful for them to understand what they may lose when nothing is done.

555 However, one should note that the issue of management and governance is not addressed  
556 in the survey and is thus mainly from our own thoughts on the potential reasons for some of  
557 the stated observations. Moreover, to our best of knowledge, this is a pioneer study reporting  
558 regional diversification in climate change adaptation. Admittedly, our survey (and thus results)  
559 is heavily weighted towards Asia and North America, while some bias might exist for our focus  
560 on SLR and storms which could be regionally-correlated. Thus, more research is required to  
561 further verify our findings and conclusions. In this case, more investigations on ports located  
562 in the Southern Hemisphere will be especially useful. Methodologically, researchers in the  
563 future could also subdivide ports in two groups: those that have carried out adaptation and those  
564 that have not (or have yet). This could facilitate the use of solid techniques borrowed from  
565 clinical statistics as the latter group could be used as a control group.

566 Having say so, the paper is a pioneering attempt to dissect a critical issue that urgently  
567 requires more understanding. It does not only illustrate the indifferent attitudes of ports to  
568 develop adaptation measures but highlights the necessity of a paradigm shift in the adaptation  
569 planning approach. We believe that the study constructs an ideal platform for further research  
570 and helps port decision-makers to develop effective adaptation solutions and guidelines to  
571 ensure that ports will become more resilient in the future.

572

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691 **Table 1**

692 Geographical distribution of valid responses.

<b>REGION</b>	<b>COUNTRY/REGION</b>	<b>VALID RESPONSE(S)</b>	<b>PERCENTAGE</b>
	Taiwan	15	22%
Asia	China (incl. Hong Kong)	17	25%
	Japan, South Korea, UAE and the Philippines	7	10%
	North America	USA	1
	Canada	13	19%
Europe	France, Italy, Germany and the Netherlands	6	9%
Latin America	Peru	1	1%
Australasia	Australia	2	3%
Africa	South Africa	1	1%
Not specified <sup>3</sup>		4	6%
TOTAL		67	100%

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<sup>3</sup> Due to the sensitive nature of the issue, some ports are unwilling to release their identity, even on which continent their ports are located.

695 **Table 2**

696 Sign test results of the future with and without adaptation measures regarding SLR.

ADAPTATION	PARAMETER	POSITIVE_O NE SIDED	NEGATIVE_ON E SIDED	DIFFERENT_TW O SIDED
	slr_a_time	0.7878	0.345	0.69
slr_a	slr_a_soc	0.9552	0.0877	0.1755
	slr_a_prob	0.7566	0.3642	0.7283
	slr_b1_time	0.779	0.3506	0.7011
slr_b1	slr_b1_soc	0.779	0.3506	0.7011
	slr_b1_prob	0.655	0.5	1
	slr_b2_time	0.9449	0.1077	0.2153
slr_b2	slr_b2_soc	0.7709	0.3555	0.7111
	slr_b2_prob	0.5	0.655	1
	slr_c_time	0.8761	0.221	0.4421
slr_c	slr_c_soc	0.9599	0.0814	0.1628
	slr_c_prob	0.9947	<b>0.0173</b>	<b>0.0347</b>
	slr_d_time	0.9853	<b>0.0354</b>	0.0708
slr_d	slr_d_soc	0.9904	<b>0.0261</b>	0.0522
	slr_d_prob	0.9825	<b>0.0401</b>	0.0801
	slr_e1_time	0.8275	0.2858	0.5716
slr_e1	slr_e1_soc	0.8852	0.2122	0.4244
	slr_e1_prob	0.5806	0.5806	1
	slr_e2_time	0.8595	0.2366	0.4731
slr_e2	slr_e2_soc	0.9786	<b>0.0494</b>	0.0987
	slr_e2_prob	0.655	0.5	1

697

698 *Note:* 1) A/b/c/d/e from slr\_a/b/c/d/e is the impact caused SLR. 2) A/b<sub>1</sub>/b<sub>2</sub>/c/d/e<sub>1</sub>/e<sub>2</sub> from slr\_699 a/b<sub>1</sub>/b<sub>2</sub>/c/d/e<sub>1</sub>/e<sub>2</sub>\_time/soc/prob is the specific adaptation measure. A is to build new breakwaters and/or increase700 their dimensions; b<sub>1</sub> is to improve transport infra- and superstructures resilience to flooding; b<sub>2</sub> is to elevate port

701 land; c is to protect coastline and increase beach nourishment programs; d is to increase and/or expand dredging;

702 e<sub>1</sub> is to improve quality of land connections to port/terminal; e<sub>2</sub> is to diversify land connections to port/terminal.

703 3) Prob, time, soc are likelihood, timeframe, and severity of consequence, respectively.

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705

706 **Table 3**

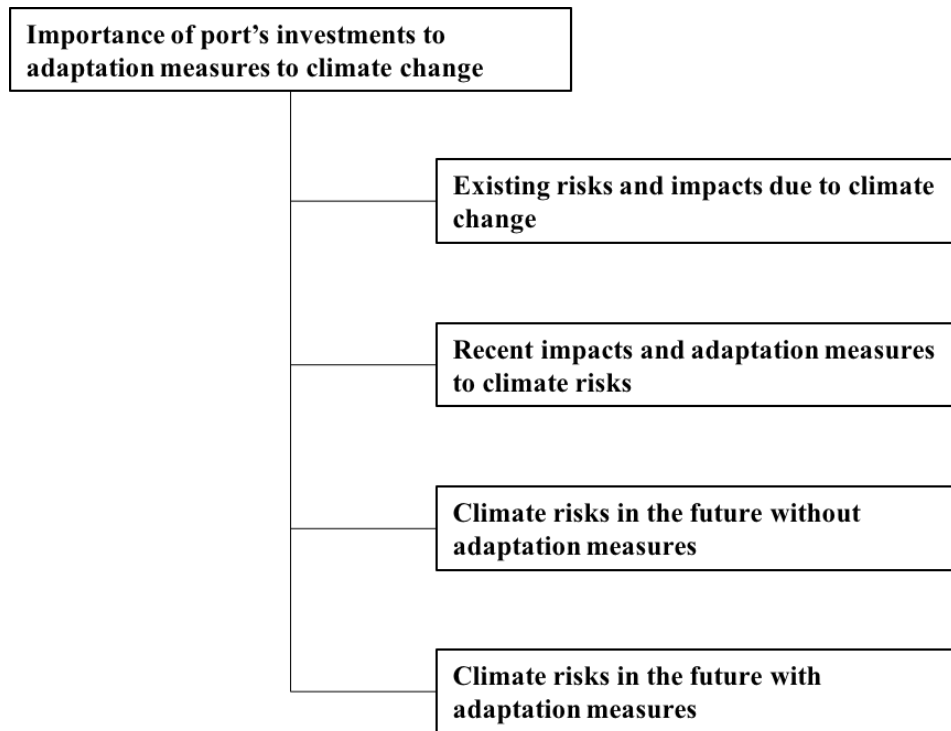
707 Sign test results of the future with and without adaptation measures regarding high winds and  
 708 storms.

ADAPTATION	PARAMETER	POSITIVE_O	NEGATIVE_O	DIFFERENT_TW
		NE SIDED	NE SIDED	O SIDED
	hw_a_time	0.9962	<b>0.01</b>	<b>0.0201</b>
hw_a	hw_a_soc	0.8192	0.2923	0.5847
	hw_a_prob	0.1808	0.8998	0.3616
	hw_b_time	0.9996	<b>0.0017</b>	<b>0.0033</b>
hw_b	hw_b_soc	0.9622	0.0843	0.1686
	hw_b_prob	0.5775	0.5775	1
	hw_c_time	0.9993	<b>0.0022</b>	<b>0.0043</b>
hw_c	hw_c_soc	0.9461	0.1148	0.2295
	hw_c_prob	0.1002	0.9506	0.2005
	hw_d1_time	0.9999	<b>0.0005</b>	<b>0.0009</b>
hw_d1	hw_d1_soc	0.9646	0.0748	0.1496
	hw_d1_prob	0.1725	0.9075	0.3449
	hw_d2_time	1	<b>0.0001</b>	<b>0.0003</b>
hw_d2	hw_d2_soc	0.8998	0.1808	0.3616
	hw_d2_prob	0.221	0.8761	0.4421

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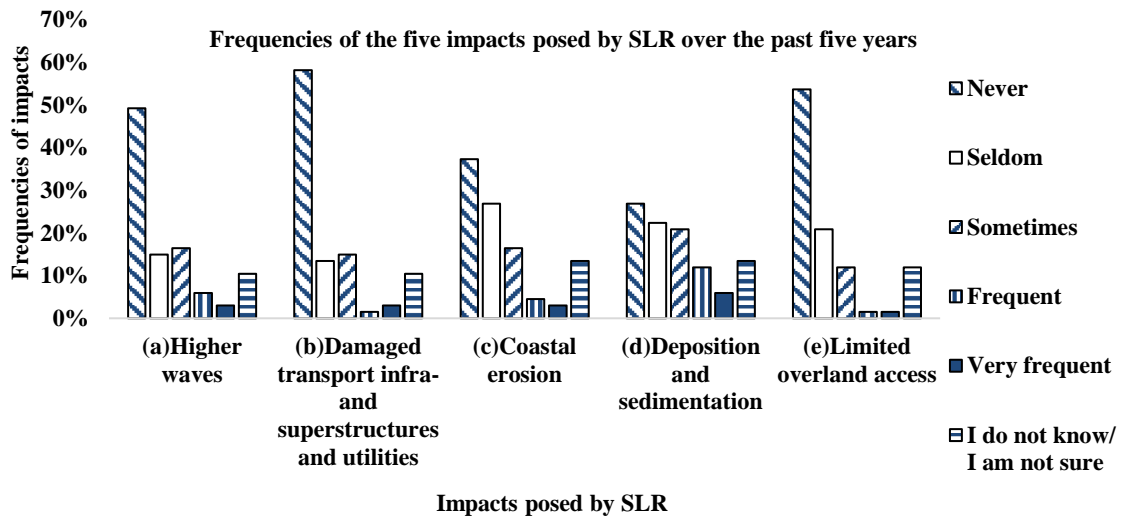
710 *Note:* 1) HW stands for high winds and storms. 2) A/b/c/d from hw\_a/b/c/d is the impact caused high winds and  
 711 storms. 3) A/b/c/d<sub>1</sub>/d<sub>2</sub> from hw\_a/b/c/d<sub>1</sub>/d<sub>2</sub>\_time/soc/prob is the specific adaptation measure. A is to build new  
 712 breakwaters and/or increase their dimensions; b is to improve transport infra- and superstructures resilience to  
 713 flooding; c is to improve management to prevent effects; d<sub>1</sub> is to improve quality of land connections to  
 714 port/terminal; d<sub>2</sub> is to diversify land connections to port/terminal. 4) Prob, time, soc present likelihood, timeframe,  
 715 and severity of consequence, respectively.

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**Fig. 1.** Research framework. *Source:* authors.



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722

723 **Fig. 2.** Participants reporting different frequencies of the five impacts posed by SLR over the  
 724 past five years.

725 *Note:* (a) SLR resulted in higher waves that damaged your port/terminal's facilities and/or ships berthed alongside.

726 (b) Transport infra- and superstructures (like cranes and warehouses) and utilities in your port/terminal were

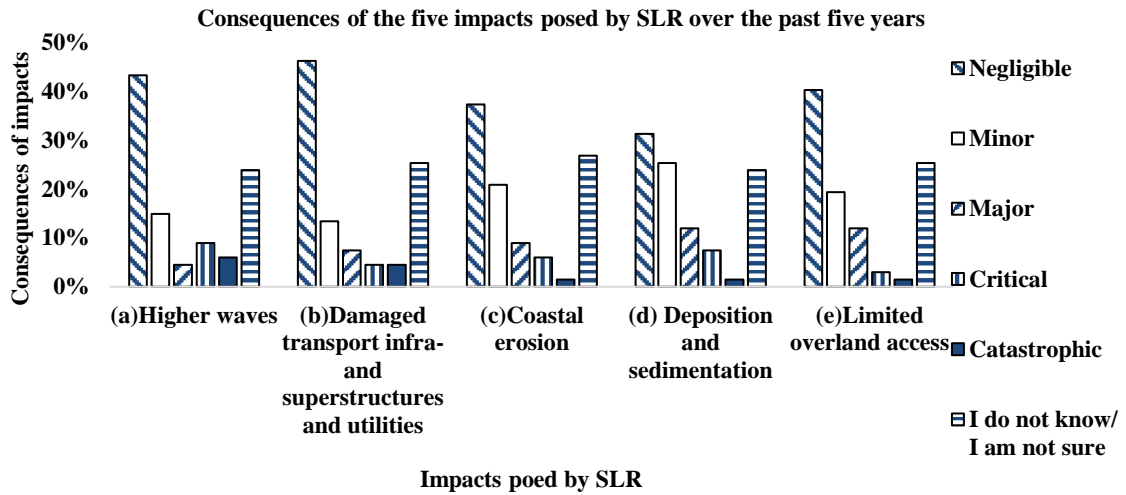
727 flooded or damaged because of SLR. (c) Coastal erosion occurred at or adjacent to your port/terminal. (d)

728 Deposition and sedimentation occurred along your port/terminal's channels. (e) Overland access (road, railway)

729 to your port/terminal was limited due to more incidents of flooding.

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734 **Fig. 3.** Participants reporting different consequences of the five impacts posed by SLR over  
 735 the past five years.

736 *Note:* (a) SLR resulted in higher waves that damaged your port/terminal's facilities and/or ships berthed alongside.

737 (b) Transport infra- and superstructures (like cranes and warehouses) and utilities in your port/terminal were

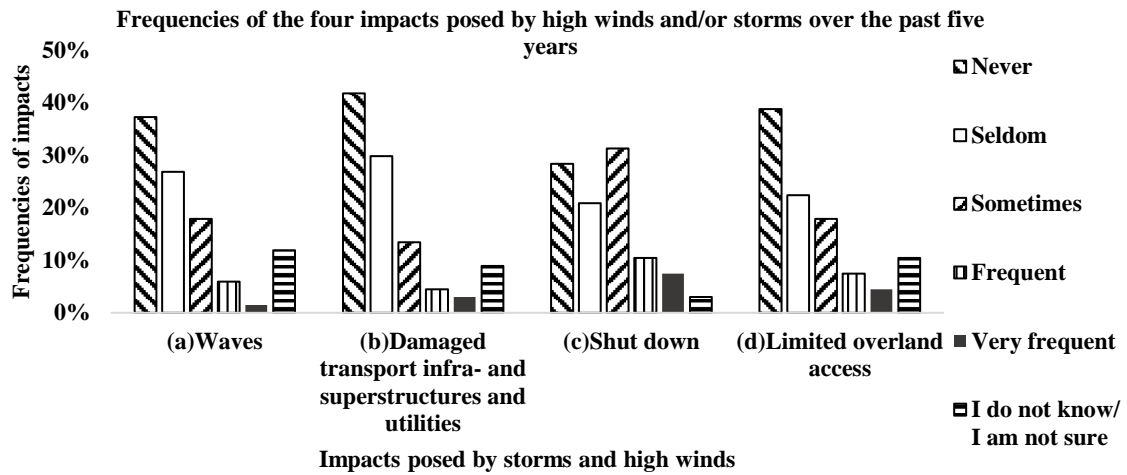
738 flooded or damaged because of SLR. (c) Coastal erosion occurred at or adjacent to your port/terminal. (d)

739 Deposition and sedimentation occurred along your port/terminal's channels. (e) Overland access (road, railway)

740 to your port/terminal was limited due to more incidents of flooding.

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744

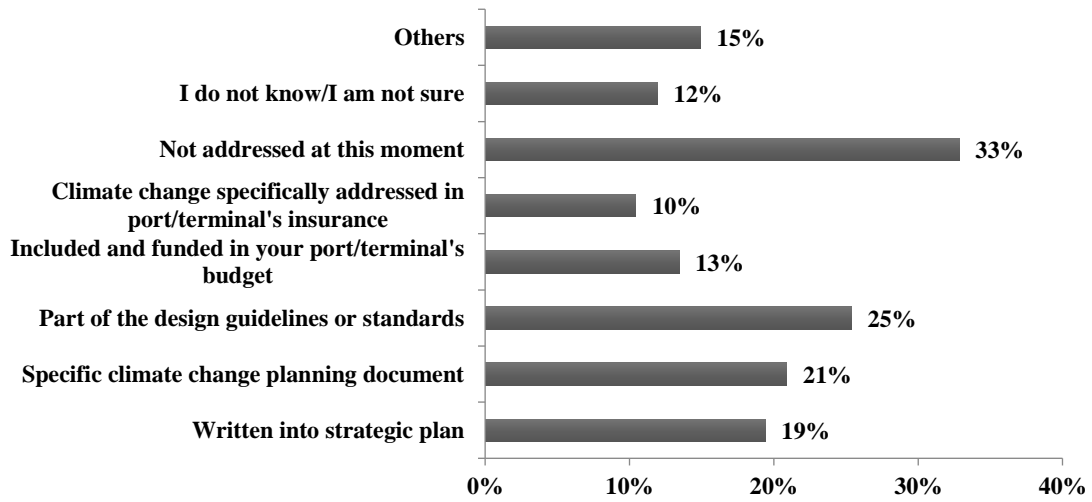
745 **Fig. 4.** Participants reporting different frequencies of the four impacts posed by high winds  
 746 and/or storms over the past five years.

747 *Note:* (a) Waves due to stronger storms damaged port/terminal facilities and/or ships berthed alongside; (b)  
 748 Transport infra- and superstructures (e.g., cranes and warehouses) and/or utilities in the port/terminal were flooded  
 749 or damaged due to higher winds and/or storms; (c) Your port/terminal operation was shut down due to higher  
 750 winds and/or storms; (d) Overland access (road, railway) to your port/terminal was limited due to higher winds  
 751 and/or storms.

752

753





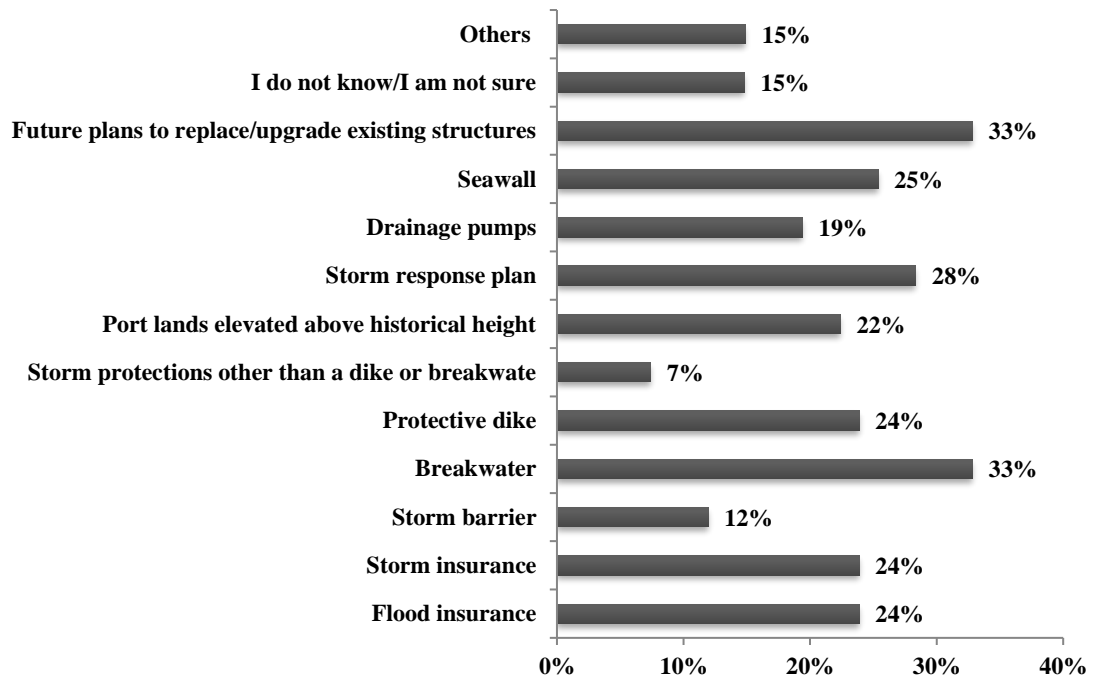
754

755

756

**Fig. 5.** Adaptation strategies and specific actions to build resilience at ports.

757



758

759

760

**Fig. 6.** Protective measures for adaptive responses to climate change at ports.

761

```
. signtest slr_a_soc_past= slr_a_soc_fth
```

Sign test

sign	observed	expected
positive	5	17
negative	29	17
zero	18	18
all	52	52

One-sided tests:

Ho: median of slr\_a\_s~st - slr\_a\_soc\_fth = 0 vs.

Ha: median of slr\_a\_s~st - slr\_a\_soc\_fth > 0

Pr(#positive >= 5) =

Binomial(n = 34, x >= 5, p = 0.5) = 1.0000

Ho: median of slr\_a\_s~st - slr\_a\_soc\_fth = 0 vs.

Ha: median of slr\_a\_s~st - slr\_a\_soc\_fth < 0

Pr(#negative >= 29) =

Binomial(n = 34, x >= 29, p = 0.5) = 0.0000

Two-sided test:

Ho: median of slr\_a\_s~st - slr\_a\_soc\_fth = 0 vs.

Ha: median of slr\_a\_s~st - slr\_a\_soc\_fth != 0

Pr(#positive >= 29 or #negative >= 29) =

min(1, 2\*Binomial(n = 34, x >= 29, p = 0.5)) = 0.0000

762

763

764

**Fig. 7.** An example of Stata output of the hypothesis testing between the past and the future scenarios.

765

766

```
. signtest slr_a_time_without= slr_a_time_with
```

Sign test

sign	observed	expected
positive	11	12.5
negative	14	12.5
zero	43	43
all	68	68

One-sided tests:

Ho: median of slr\_a\_time\_without - slr\_a\_time\_with = 0 vs.

Ha: median of slr\_a\_time\_without - slr\_a\_time\_with > 0

Pr(#positive >= 11) =

Binomial(n = 25, x >= 11, p = 0.5) = 0.7878

Ho: median of slr\_a\_time\_without - slr\_a\_time\_with = 0 vs.

Ha: median of slr\_a\_time\_without - slr\_a\_time\_with < 0

Pr(#negative >= 14) =

Binomial(n = 25, x >= 14, p = 0.5) = 0.3450

Two-sided test:

Ho: median of slr\_a\_time\_without - slr\_a\_time\_with = 0 vs.

Ha: median of slr\_a\_time\_without - slr\_a\_time\_with != 0

Pr(#positive >= 14 or #negative >= 14) =

min(1, 2\*Binomial(n = 25, x >= 14, p = 0.5)) = 0.6900

767

768

769 **Fig. 8.** An example of Stata output of the hypothesis testing between the two future scenarios.

770

→ **Friedman Test**

	Mean Rank
slr_a_soc_past	1.52
slr_a_soc_without	2.15
slr_a_soc_with	2.33

N	52
Chi-Square	27.745
df	2
Asymp. Sig.	.000

a. Friedman Test

771

772

773

774

**Fig. 9.** An output example of the Friedman test.

## Wilcoxon Signed Ranks Test

### Ranks

		N	Mean Rank	Sum of Ranks
slr_a_soc_without - slr_a_soc_past	Negative Ranks	5 <sup>a</sup>	13.00	65.00
	Positive Ranks	29 <sup>b</sup>	18.28	530.00
	Ties	18 <sup>c</sup>		
	Total	52		

a. slr\_a\_soc\_without < slr\_a\_soc\_past

b. slr\_a\_soc\_without > slr\_a\_soc\_past

c. slr\_a\_soc\_without = slr\_a\_soc\_past

### Test Statistics<sup>a</sup>

	slr_a_soc_wit hout - slr_a_soc_pa st
Z	-4.189 <sup>b</sup>
Asymp. Sig. (2-tailed)	.000

a. Wilcoxon Signed Ranks Test

b. Based on negative ranks.

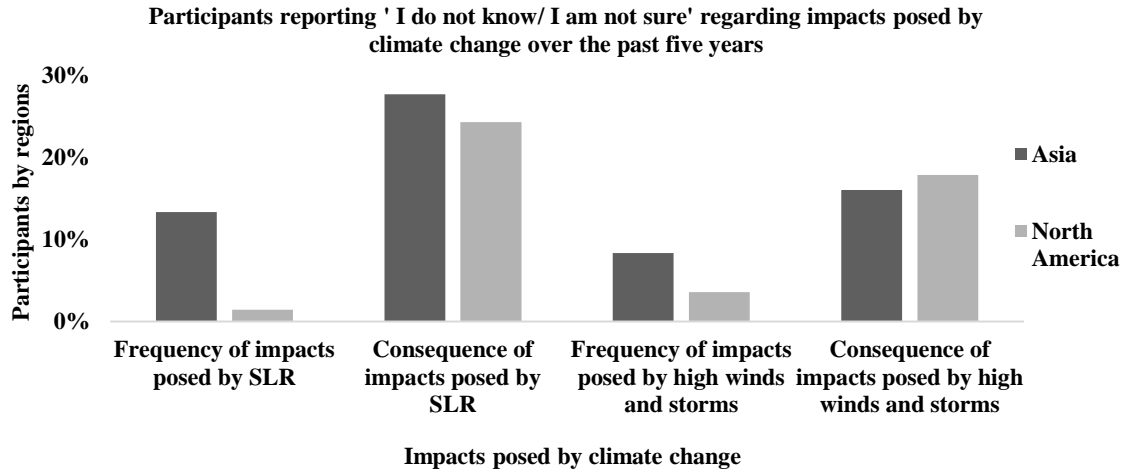
775

776

777

**Fig. 10.** An output example of the Post Hoc test.

778



779

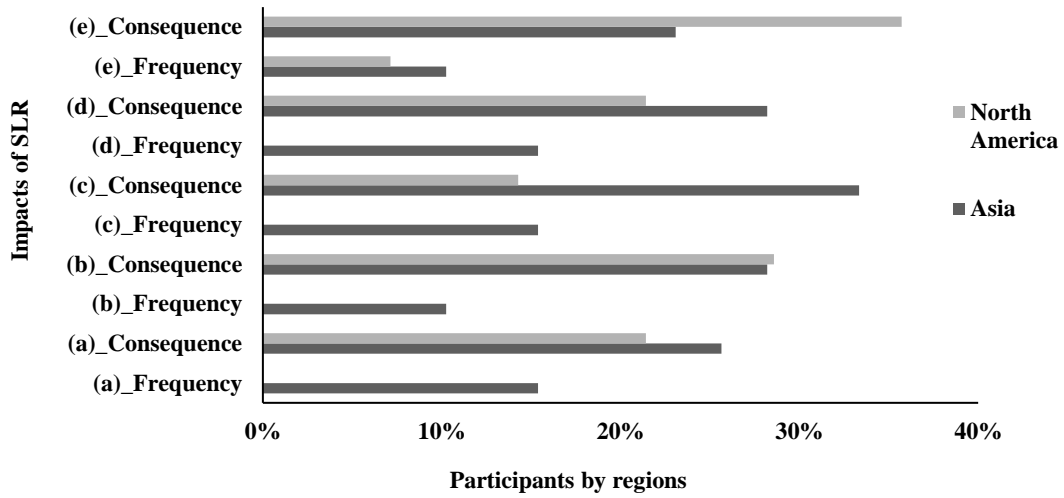
780

781 **Fig. 11.** Average percentage of participants divided by regions reporting ' I do not know/ I am

782 not sure' regarding impacts posed by climate change over the past five years.

783

Participants reporting ' I do not know/ I am not sure' in terms of impacts posed by SLR over the past five years



784

785

786 **Fig. 12.** Participants divided by regions reporting ' I do not know/ I am not sure' in terms of  
787 impacts posed by SLR over the past five years.

788 *Note:* (a) SLR resulted in higher waves that damaged your port/terminal's facilities and/or ships berthed alongside.

789 (b) Transport infra- and superstructures (like cranes and warehouses) and utilities in your

790 port/terminal were flooded or damaged because of SLR. (c) Coastal erosion occurred at or adjacent to your

791 port/terminal. (d) Deposition and sedimentation occurred along your port/terminal's channels. (e) Overland access

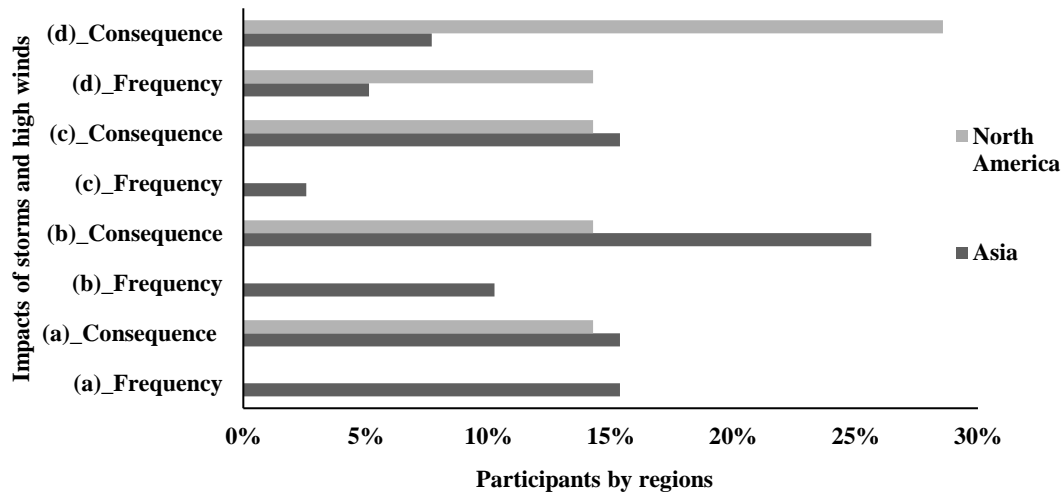
792 (road, railway) to your port/terminal was limited due to more incidents of flooding.

793

794



Participants divided by regions reporting ' I do not know/ I am not sure' in terms of impacts posed by high winds and/ or storms over the past five years



795

796

797 **Fig. 13.** Participants divided by regions reporting ' I do not know/ I am not sure' in terms of  
 798 impacts posed by high winds and/ or storms over the past five years.

799 *Note:* (a) Waves due to stronger storms damaged port/terminal facilities and/or ships berthed alongside; (b)  
 800 Transport infra- and superstructures (e.g., cranes and warehouses) and/or utilities in the port/terminal were flooded  
 801 or damaged due to higher winds and/or storms; (c) Your port/terminal operation was shut down due to higher  
 802 winds and/or storms; (d) Overland access (road, railway) to your port/terminal was limited due to higher winds  
 803 and/or storms.

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819 **Appendix A**

820 **Questionnaire Survey**

821

822 1. Participant's agreement

823  I understand to my satisfaction the information regarding participation in the project and  
824 agree to participate in this survey.

825

826 2. Date

827 DD/MM/YYYY \_\_\_\_\_ / \_\_\_\_\_ / \_\_\_\_\_

828

829 **BACKGROUND INFORMATION**

830

831 3. What's the name of your port?

832

833 \_\_\_\_\_

834

835 4. What is the name of your terminal (if applicable)?

836

837 \_\_\_\_\_

838

839 5. Where is your port/terminal located (please be as specific as possible)?

840

841 \_\_\_\_\_

842

843 6. Your name and title (optional)

844

845 \_\_\_\_\_

846

847 7. Your current position in port/terminal

848

849 \_\_\_\_\_

850

851 8. Your contact details (optional)

852

853 \_\_\_\_\_

854

855 EXISTING RISKS AND IMPACTS DUE TO CLIMATE CHANGE

856

857 **How, if at all, has climate change impacted your port/terminal in the past 5 years?**

858

859 Description of Variables

860

861 Frequency:

862 Very frequent - Happened more than once per year

863 Frequent - Happened on average once per year

864 Sometimes - Happened more than once, but fewer than 10 times in the past decade

865 Seldom - Happened once in the past decade

866 Never - Did not happen in the past decade

867 Severity of consequences:

868 Catastrophic - Very severe economic loss and/or disruption to facilities/systems/services from  
869 which the port did not recover

870 Critical - Severe economic loss and/or disruption to facilities/systems/services requiring a  
871 long period and high cost of recovery for entire port

872 Major - Significant economic loss and/or disruption to facilities/systems/services requiring a  
873 long period of time and high cost of recovery for some aspects of port operations

874 Minor - Some economic loss and/or disruption of facilities/systems/services requiring some  
875 time and cost of recovery for all or part of the port

876 Negligible - A bit of disruption to the facilities/systems/services, and possibly with some  
877 economic loss, but with no real impacts on the continuance of services, nor significant time  
878 and cost of recovery

879

880 9. Sea level rise impacts in the past 5 years

Frequency                      Severity of  
consequences

(a) Sea level rise resulted in higher waves that damaged your port/terminal's facilities and/or ships berthed alongside

(b) Transport infra- and superstructures (like cranes and warehouses) and utilities in your port/terminal were flooded or damaged because of sea level rise

(c) Coastal erosion occurred at or adjacent to your port/terminal


(d) Deposition and sedimentation occurred along your port/terminal's channels

--	--

(e) Overland access (road, railway) to your port/terminal was limited due to more incidents of flooding

--	--

881

882 10. Increased intensity and/or frequency of high winds and/or storms due to climate change in  
883 the past 5 years

Frequency	Severity of consequences
-----------	-----------------------------

(a) Waves due to stronger storms damaged port/terminal facilities and/or ships berthed alongside

--	--

(b) Transport infra- and superstructures (e.g., cranes and warehouses) and/or utilities in the port/terminal were flooded or damaged due to higher winds and/or storms

--	--

(c) Your port/terminal operation was shut down due to higher winds and/or storms

--	--

(d) Overland access (road, railway) to your port/terminal was limited due to higher winds and/or storms

--	--

884

885 RECENT IMPACTS AND ADAPTATION MEASURES TO CLIMATE CHANGE RISKS

886

887 11. If your port/terminal has been impacted by climate change (e.g., sea level rise, increased  
888 intensity and/or frequency of high wind and/or storm events) in the last decade, please  
889 describe the event(s) here:

890

891

892 12. If you answered yes to Question 11, what were the approximate financial costs of damage  
893 (in US dollars)?

894

895

896 13. If you answered yes to Question 11, what were the other consequences of these events in  
897 the weeks, months, years following?

898

899

900 14. Do you address the risks posed by climate change on your port/terminal? (Please choose  
901 ALL items which CURRENTLY apply to your port/terminal)

- 902  Climate change written into strategic plan
- 903  Climate change addressed in specific climate change planning document
- 904  Climate change part of the design guidelines or standards
- 905  Climate change included and funded in your port/terminal's budget
- 906  Climate change specifically addressed in your port/terminal's insurance
- 907  Climate change not addressed at this moment
- 908  I do not know/I am not sure
- 909  Other (please specify) \_\_\_\_\_

910

911 15. Please choose ALL of the following protective measure(s) that your port/terminal has  
912 CURRENTLY in place:

- 913  Flood insurance
- 914  Storm insurance
- 915  Storm barrier
- 916  Breakwater
- 917  Protective dike
- 918  Storm protections other than a dike or breakwater
- 919  Port lands elevated above historical height
- 920  Storm response plan
- 921  Drainage pumps
- 922  Seawall
- 923  Future plans to replace/upgrade existing structures
- 924  I do not know/I am not sure
- 925  Other (please specify) \_\_\_\_\_

926

927 CLIMATE CHANGE RISKS IN THE FUTURE WITHOUT ADAPTATION MEASURES

928

929 **Which climate change risks and impacts would you expect your port/terminal be exposed**  
930 **to in the FUTURE if your port/terminal does NOT undertake any adaptation measures?**

931

932 Description of Variables

933 Timeframe for when you expect to first see this impact:

934 Very Long - More than 20 years

935 Long - Approximately 15 years

936 Medium - Approximately 10 years

937 Short - Approximately 5 years

938 Very short - Less than 1 year

939

940 Severity of consequences:

941 Catastrophic - Very severe economic loss and/or disruption on the facilities/systems/services  
 942 requiring a very long period and very high cost of recovery  
 943 Critical - severe economic loss and/or disruption on the facilities/systems/services requiring a  
 944 long period and high cost of recovery  
 945 Major - Significant economic loss and/or disruption on the facilities/systems/services  
 946 requiring certain length of time and cost of recovery  
 947 Minor - Some economic loss and/or disruption on the facilities/systems/services requiring  
 948 some time and cost of recovery  
 949 Negligible - A bit of disruption on the facilities/systems/services, and possibly with some  
 950 economic loss, but with not real impacts on the continuance of services, nor does it requires  
 951 significant time and cost of recovery

952  
 953 Likelihood that the event will occur:  
 954 Very High - It is very highly likely that the stated effect will occur, with a probability of  
 955 around 90% of at least one such incident within the indicated timeframe  
 956 High - It is highly likely that the stated effect will occur, with a probability of around 70% of  
 957 at least one such incident within the indicated timeframe  
 958 Average - It is likely that the stated effect will occur, with a probability of around 50% of at  
 959 least one such incident within the indicated timeframe  
 960 Low - It is unlikely that the stated effect will occur, with a probability of around 30% of at  
 961 least one such incident within the indicated timeframe  
 962 Very low - It is very unlikely that the stated effect will occur, with a probability of around 10%  
 963 of at least one such incident within the indicated timeframe

964

965 16. Sea Level Rise

966

	Timeframe	Severity of consequences	Likelihood
(a) Higher waves which will damage port/terminal's facilities, and ships berthed alongside			
(b) Transport infra- and superstructures and utilities in the port/terminal will get flooded or damaged due to flooding			
(c) Coastal erosion will occur at or adjacent to port			
(d) Deposition and sedimentation will occur along port/terminal's channels			

(e) Overland access (road, railway) to port/terminal will be limited due to flooding

--	--	--

967

968 17. Increased intensity and/or frequency of high wind and/or storms

969

Timeframe                      Severity of                      Likelihood  
consequences

(a) Higher waves that will damage port/terminal's facilities, and ships berthed alongside

(b) Transport infra- and superstructures and utilities in the port/terminal will get flooded or damaged in more intense or frequent storms

(c) Downtime in port/terminal operation due to the increase of high winds and storms

(d) Overland access (road, railway) to port/terminal will be limited due to more intense/frequent storms


970

971 CLIMATE CHANGE RISKS IN THE FUTURE WITH ADAPTATION MEASURES

972

973 **In your opinion, how would your level of climate change risks change if your**  
974 **port/terminal HAS IMPLEMENTED adaptation measures over the next decade?**

975

976 Description of Variables

977

978 Financial cost of adaptation:

979 Very High - involves a very high financial cost so as to comprehensively address the stated  
980 potential effect

981 High - involves a high financial cost so as to comprehensively address the stated potential effect

982 Average - involves a significant financial cost so as to comprehensively address the stated  
983 potential effect

984 Low - involves a financial cost (though not that significant) so as to comprehensively address  
 985 the stated potential effect

986 Very low - involves a minimal financial cost so as to comprehensively address the stated  
 987 potential effect

988 Timeframe for when you expect to first see this impact:

989 Very Long - More than 20 years

990 Long - Approximately 15 years

991 Medium - Approximately 10 years

992 Short - Approximately 5 years

993 Very short - Less than 1 year

994

995 Severity of consequences:

996 Catastrophic - Very severe economic loss and/or disruption on the facilities/systems/services  
 997 requiring a very long period and very high cost of recovery

998 Critical - severe economic loss and/or disruption on the facilities/systems/services requiring a  
 999 long period and high cost of recovery

1000 Major - Significant economic loss and/or disruption on the facilities/systems/services  
 1001 requiring certain length of time and cost of recovery

1002 Minor - Some economic loss and/or disruption on the facilities/systems/services requiring  
 1003 some time and cost of recovery

1004 Negligible - A bit of disruption on the facilities/systems/services, and possibly with some  
 1005 economic loss, but with not real impacts on the continuance of services, nor does it requires  
 1006 significant time and cost of recovery

1007

1008 Likelihood that the event will occur:

1009 Very High - It is very highly likely that the stated effect will occur, with a probability of  
 1010 around 90% of at least one such incident within the indicated timeframe

1011 High - It is highly likely that the stated effect will occur, with a probability of around 70% of  
 1012 at least one such incident within the indicated timeframe

1013 Average - It is likely that the stated effect will occur, with a probability of around 50% of at  
 1014 least one such incident within the indicated timeframe

1015 Low - It is unlikely that the stated effect will occur, with a probability of around 30% of at  
 1016 least one such incident within the indicated timeframe

1017 Very low - It is very unlikely that the stated effect will occur, with a probability of around 10%  
 1018 of at least one such incident within the indicated timeframe

1019

1020 18. Sea Level Rise

Financial cost of adaptation measure	Timeframe for when you expect this impact	Severity of consequences	Likelihood that the event will occur
--	--	-----------------------------	---

(a) Higher waves will  
damage port/terminal's

--	--	--	--



facilities, and ships berthed alongside (Adaptation Measure: build new breakwaters and/or increase their dimensions)

(b) Transport infra- and superstructures and utilities in the port/terminal will get flooded or damaged due to flooding (Adaptation Measures: Improve transport infra- and superstructures resilience to flooding)

(c) Transport infra- and superstructures and utilities in the port/terminal will get flooded or damaged due to flooding (Adaptation Measures: Elevation of port land)

(d) Coastal erosion will occur at or adjacent to port (Adaptation Measure: Protect coastline and increase beach nourishment programs)

(e) Deposition and sedimentation will occur along port/terminal's channels (Adaptation Measure: Increase and/or expand dredging)

(f) Overland access (road, railway) to port/terminal will be limited due to flooding (Adaptation Measure: Improve quality of land connections to port/terminal)

(g) Overland access (road, railway) to port/terminal will be limited due to flooding (Adaptation Measure: Diversify land


connections to port/terminal)

(h) All the risks and impacts above (Adaptation Measure: Move facilities away from existing locations which are vulnerable to climate change risks and impacts)


1021

1022 19. Increased intensity and/or frequency of high wind and/or storms

Financial	Timeframe for	Severity of	Likelihood
cost of	when you	consequences	that the
adaptation	expect this		event will
measure	impact		occur

(a) Downtime in port/terminal operation due to the increase of high winds and storms (Adaptation Measure: Improve management to prevent effects)

--	--	--	--

1023

1024 20. Increased intensity and/or frequency of high wind and/or storms

Timeframe for	Severity of	Likelihood that the
when you expect	consequences	event will occur
this impact		

(a) Higher waves that will damage port/terminal's facilities, and ships berthed alongside (Adaptation Measure: Build new breakwaters and/or increase their dimensions)

(b) Transport infra- and superstructures and utilities in the port/terminal will get flooded or damaged in more intense or frequent storms (Adaptation Measure: Improve transport


infra- and superstructures  
resilience to flooding)

(c) Overland access (road,  
railway) to port/terminal  
will be limited due to more  
intense/frequent storms  
(Adaptation Measure:  
Improve quality of land  
connections to  
port/terminal)

(d) Overland access (road,  
railway) to port/terminal  
will be limited due to more  
intense/frequent storms  
(Adaptation Measure:  
Diversify land connections  
to port/terminal)

(e) All the risks and  
impacts above (Adaptation  
Measure: Move facilities  
away from existing  
locations which are  
vulnerable to climate  
change risks and impacts)


1025

1026

1027 21. Additional comments:

1028

1029

1030

1031 22. If you or other staff members of your port/terminal want to be considered for future  
1032 dialogues on the risks and impacts posed by climate change on ports/terminals, please  
1033 indicate your e-mail and those of interested staff members:

1034

1035

1036

1037

1038

THIS IS THE END OF THE SURVEY.

1039

THANK YOU VERY MUCH FOR YOUR TIME AND CONTRIBUTIONS!!

1040

1041

