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Appropriations (1996): Report 01

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ALA Washington Office Analysis LIBRARY SERVICES AND TECHNOLOGY ACT

American Library Association, Washington Office
110 Maryland Avenue, NE • Washington, DC 20002-5675
Tel: 202-547-4440 Fax: 202-547-7363 Email: alawash@alawash.org
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Library Services and Technology Act *Comparison of House and Senate Bills* as of July 20, 1995

Legislation that would renew and restructure the Library Services and Construction Act is pending in both House and Senate. The bills would incorporate fully (S. 856) or partially (H.R. 1617) the Library Services and Technology Act proposed by the American Library Association, the Chief Officers of State Library Agencies, and the Urban Libraries Council. The different House and Senate approaches are analyzed and compared below.

PROVISION	HOUSE H.R. 1617	SENATE S. 856
Bill and Title	H.R. 1617, Consolidated and Reformed Education, Employment, and Rehabilitation Systems Act (CAREERS Act)	S. 856, Arts, Humanities, and Museums Amendments of 1995
Status	Approved 5/24 by Economic and Educational Opportunities Committee; H.Rept. 104-152 issued 6/22	Approved 7/19 by Labor and Human Resources Committee
General Purpose	Replace 100+ programs with 4+ block grants for job training, vocational rehabilitation, adult education, related purposes <i>block grants to go</i>	Reauthorize National Foundation on the Arts and the Humanities, to include Arts and Humanities Endowments, Institute of Museum Services, library programs
Administration of Library Programs	Department of Education	Institute of Museum and Library Services
Effect on LSCA	Replaces LSCA with modified version of ALA's block grant version of LSTA	Replaces LSCA with full LSTA as recommended by ALA and other library groups
Effect on ESEA III-F School Library Media Resources Program	Among long list of repealed programs in final title of bill	Would remain intact and, if funded, administered by el/sec ed. in Dept. of Educ.
Effect on HEA library programs	Among long list of repealed programs in companion bill. H.R. 1720, H.Rept. 104-153	Replaces with national leadership program in library science

PROVISION	HOUSE H.R. 1617	SENATE S. 856
Library Provision Placement, and Title	Title IV, Subtitle B, Library Services and Technology Consolidation Grant	Title II, Museum and Library Services Act, Subtitle B, Library Services and Technology Act
Authorization Level (Ceiling on Appropriations)	\$110 million for each of fiscal years 1997-2002 <i>\$40K million difference</i>	\$150 million for LSTA for FY96, such sums as necessary for FY97-2000 (\$75m for technology; \$75m for special services); \$28.7 million for museum services for FY96, such sums for FY97-2000
Amounts Reserved or Set Aside		From total title II appropriations—up to 10% for federal administration; 5-7% for joint library/museum projects; from LSTA appropriations—1 1/2% for Indian library services; 8% for national leadership program in library science; see also Services for Children in Poverty
Funds Administered by State Library Agencies	Minimum allotment \$200,000 for states; \$40,000 for territories; remainder allocated to states on population ratio basis; 3% allowed for state-level administration	Minimum allotment \$400,000 for states; \$40,000 for territories; remainder allocated to states on population ratio basis; 5% allowed for state-level administration
Advanced Funding	Authorized; under Sec. 4, all funds under bill do not become available until 7/1, creating nine-month gap for library programs, currently funded as of 10/1	Authorized
Purpose of State-based Program	Consolidate federal library service programs, improve public access to information through electronic networks, provide linkages among and between libraries and one-stop career center systems	A. Information access through technology; to provide for improvement of library services so that all people have access to information delivered by libraries through new and emerging technologies B. Information empowerment through special services; to provide for improvement of library and information services targeted to persons of all ages and cultures who have difficulty using a libraries and to communities which are geographically disadvantaged in access to libraries, who need special materials or services, or who will benefit from outreach services for equity of access to library services and information technologies, including children from families living below the income official poverty line

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Eligible Uses of Funds	<ol style="list-style-type: none"> 1. Electronically connecting libraries with one-stop career center systems (established elsewhere in the bill) 2. Establishing or enhancing linkages among libraries 3. Assisting libraries in accessing information through electronic network 4. Encouraging libraries in different federal, state, and local jurisdictions, and different types of libraries, to establish consortia and share resources 5. Paying costs for libraries to acquire or share computer systems and telecommunications technologies 6. Improving library and information services for individuals who have difficulty using a library or who need special library materials or services, including individuals under the age of 18 	<p>A. Information access through technology:</p> <ol style="list-style-type: none"> 1. organization, access and delivery of information; 2. lifelong learning, and workforce and economic development; or 3. support of technology infrastructure <p>B. Information empowerment through special services:</p> <ol style="list-style-type: none"> 1. increase literacy and lifelong learning; 2. serve persons in rural, underserved or inner-city areas; or 3. support provision of special services
Types of Libraries Eligible	Not limited; "different types of libraries" referenced	Allows statewide services and subgrants to public libraries, other types of libraries and library consortia, or library linkages with other entities for all eligible purposes

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Services for Children in Poverty	No comparable provision	<p>Of allocations under B (special services), states reserve \$1.50 per preschooler and \$1 per school-age child of families living in poverty; reserved amounts are ratably increased or decreased with funding levels, but may not exceed 15% of state allocation for special services; states distribute funds to participating public libraries on per capita basis; states may aggregate amounts under \$3,000 for similar services; priorities for funding use may include—</p> <ol style="list-style-type: none"> 1. development of after-school homework support and summer and vacation reading programs 2. development of family literacy programs 3. extension of branch hours to provide space and resources for homework 4. development of coalitions and training programs involving libraries and other service providers in the state 5. development of technological resources 6. hiring specialized outreach staff 7. development of peer tutoring programs
State Plans or Applications	Annual application must establish goals; specify priorities; describe activities, procedures, evaluation methodologies; provide required assurances	State plan covers life of act; must include goals, priorities, services, performance indicators, evaluation methodologies
State Advisory Council; Public Input	No advisory council; application must describe procedures used to involve libraries and library users	Broadly representative state advisory council required; state plan requires public availability and public input
Maintenance of Effort or Matching Requirements	No maintenance of effort required; 25% match required from state and local sources	Flexible maintenance of effort of state expenditures required; 50% match required from state or local sources
Native American Assistance Provision	Sec. 315 reserves 15% of title III Adult Employment and Training funds for six federal-level programs, including Assistance for Native Americans; tribal entities could choose among several eligible purposes, including library services	Set aside of 1 1/4% of LSTA funds to Indian tribes and related entities for library services is similar to current LSCA provision

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National Leadership Program in Library Science	No comparable provision	8% of LSTA funds for national leadership and evaluation activities to enhance quality of library services nationwide: activities (grants or contracts) may include: <ol style="list-style-type: none"> 1. education and training of persons in library and information science, particularly in areas of new technology and other critical needs, including graduate fellowships, traineeships, institutes, or other program; 2. research and demonstration projects related to the improvement of libraries, education in library and information science, enhancement of library services through effective and efficient use of new technologies, and dissemination of information derived from such projects; and 3. preservation or digitization of library materials and resources, giving priority to projects emphasizing coordination, avoidance of duplication, and access by researchers beyond the institution or library entity undertaking the project
Joint Projects	No comparable provision	5-7% of library and museum funds to be used for joint projects in library/museum services
Director of Institute of Museum and Library Services	No comparable provision	Director appointed by President, 4-year term, Executive Schedule III level; Director of IMS at date of enactment becomes first Director, serves at pleasure of President; next Director must have special competencies in library and information services; directors then rotate every 4 years between museum and library backgrounds
Structure of Institute	No comparable provision	Office of Library Services, and Office of Museum Services; each with deputy director at Executive Schedule I level appointed by Director

workforce development

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Office of Library Services Staff	No comparable provision	Deputy Director requires graduate degree in library science and expertise in library and information services; Director is to give strong consideration to individuals with experience in administering state-based and national library and information services programs; and is to make every effort to ensure that national leadership activities are administered by appropriate library and information services professionals or experts and science professionals or experts
Advisory Body for Museum Services	No comparable provision	National Museum Services Board (similar to current IMS law); Director and 14 members appointed by President; provides advice on general policies relating to museum services
Advisory Body for Library Services	No comparable provision	National Commission on Libraries and Information Science statute would be amended to add the function of advising the Institute Director on general policies relating to library services, including financial assistance, joint library/museum projects, and coordination with other federal activities
Effect on NCLIS	None	No effect on separate authorization or appropriations, or on independent status as advisory to President and Congress; adds additional advisory duty (see above); adds Institute Director as ex officio, nonvoting member of NCLIS
Jurisdiction over Library Provision Appropriations	House/Senate Appropriations Subcommittees on Labor, Health and Human Services, and Education	Library services funding— House/Senate Appropriations Subcommittees on Labor, Health and Human Services, and Education; Museum services funding— House/Senate Appropriations Subcommittees on Interior and Related Agencies

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ALA Position	Recommended block grant version of LSTA to House committee as preferable substitute to introduced version of H.R. 1617 (which would have replaced LSCA with set aside of adult education block grant for library technology purposes); recommended approval of modified library subtitle negotiated with committee staff; opposed repeal of ESEA and HEA library programs; opposed attempts (which may still be forthcoming) to combine all provisions in bill into one block grant, or to enable states to move funds from one block grant area or subtitle to another; prefers higher authorization level	Supports incorporation of LSTA as recommended by ALA and other library groups; supports national leadership program in library science; discussed proposed restructuring of library programs in Institute of Museum and Library Services in conference calls by ALA Committee on Legislation and ALA Executive Board--as result, ALA agreed to encourage Senate sponsors in this approach as a productive way to move reauthorization of library programs forward and to ensure continuation of the critical federal role in support of key national library priorities; supports fact that bill does not repeal ESEA school library program; prefers higher authorization level; supports NEA/NEH reauthorization (included in S. 856)
Most Recent ALA Council Actions, 6/28	Resolution CD #20.11 commended House and Senate committees for using LSTA proposal as basis for library provisions and for their efforts to continue a federal role; Resolution CD #20.12 urged Congress to retain and fund the School Library Media Resources Program	